



European Monitoring Centre  
for Drugs and Drug Addiction

## EU Early warning system on new psychoactive substances and new European trends

Roumen Sedefov, National EWS seminar, Zagreb, 19 April 2011

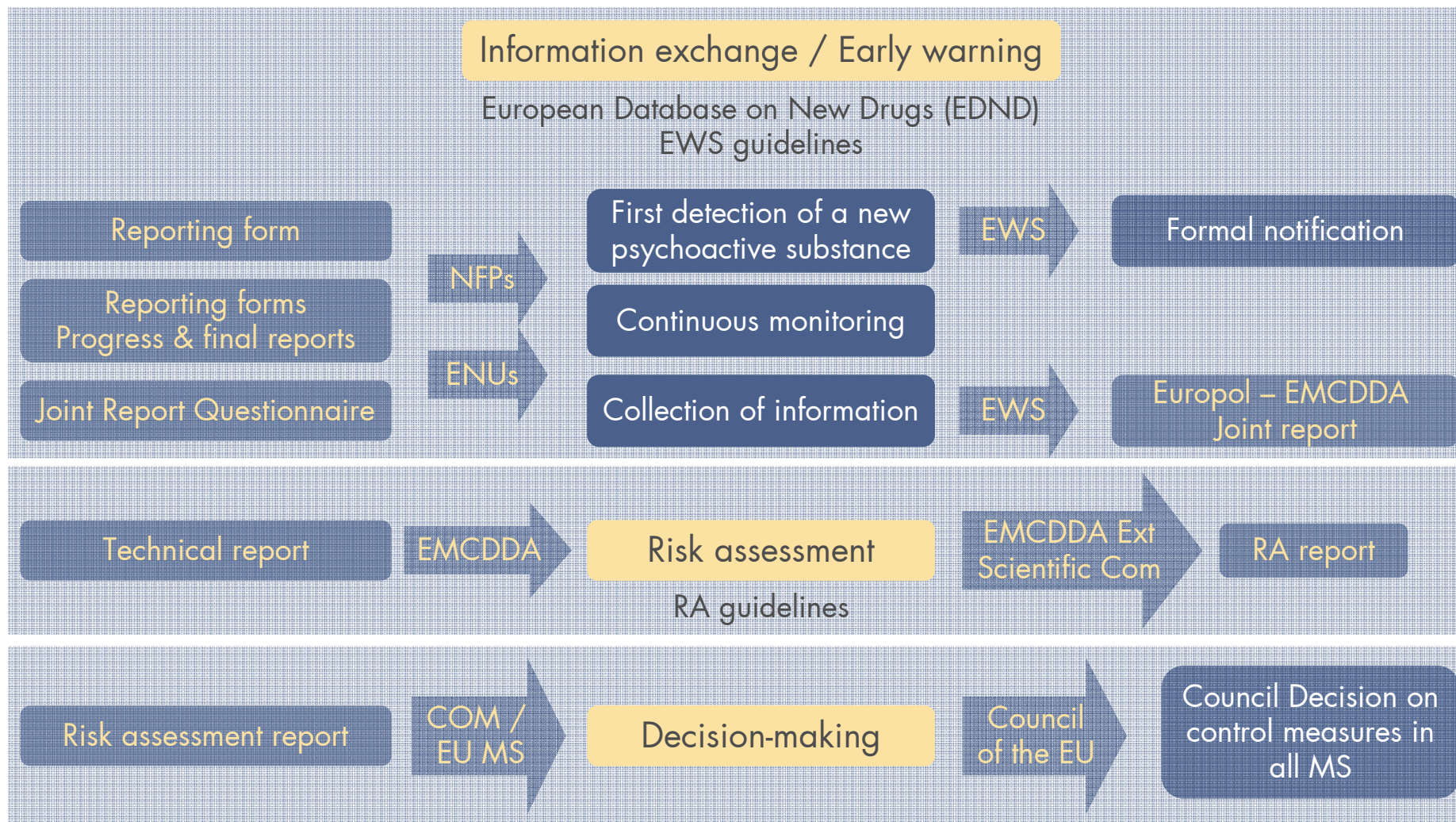
## Challenge of rapidly changing legal highs market





## Council Decision 2005/387/JHA

EMCDDA – Europol annual report on implementation





# Council Decision 2005/387/JHA

EMCDDA – Europol annual report on implementation

Information exchange / Early warning

European Database on New Drugs (EDND)

EWS guidelines

First detection of a new psychoactive substance

Continuous monitoring

Collection of information

Risk assessment

RA guidelines

Decision-making



European Monitoring Centre  
for Drugs and Drug Addiction

Risk assessment of  
new psychoactive substances

Operating guidelines



European Monitoring Centre  
for Drugs and Drug Addiction



Early-warning system on  
new psychoactive substances

Operating guidelines



## Tools – reporting forms

3. Source of information (fill one or more as appropriate)

Seizure(s)  Specify amount (weight, number of tablets, etc.):

Seizing authority:

Date:

Place:

Biological sample(s) <sup>(1)</sup>  Specify type:

Identifying authority:

Date:

Place:

Collected sample(s) <sup>(2)</sup>  Specify amount (weight, number of tablets, etc.):

Collecting authority:

Date:

Place:

Other substances present (if more than one case, specify for which one):

Psychoactive ingredients:

Other ingredients:

<sup>(1)</sup> Biological (human) samples e.g. body fluids (urine, blood), tissues, hair, etc.

<sup>(2)</sup> Actively collected by drug monitoring systems for monitoring or research purposes

## Tools – biannual progress and final reports

EWS

Risk assessment

### EARLY WARNING SYSTEM

#### Final report\*/ Form.†

(In accordance with Council Decision 2005/387/JHA of 10 May 2005 on information exchange, risk assessment and control of new psychoactive substances)

MEMBER STATE... Estonia.....

DATE 09.07.10

PERIOD COVERED BY THE REPORT 01.01.10-01.07.10

New psychoactive substances identified during the period covered by this report\*\*

Substance*	Physical description**	Sample type**	No. of cases**	Total weight**
(a) GHB	Liquid	S	14	4243
(a) Ketamine			0	0
(b) 2C-D (PIHKAL #23)			0	0



**Substance: Naphyrone****Created**

April 2010

**Updated**

July 2010

**Type**

Psychotropic substances

**Group**

Cathinones

**Name**

Naphyrone

**Nature of substance**

Naphyrone (naphthylpyrovalerone) is a synthetic cathinone, and a naphthyl analogue of pyrovalerone (internationally controlled under Schedule IV of the 1971 UN Conventions)

**Systematic chemical name**

Naphthylpyrovalerone

**Other names**

NRG-1, O-2482, Energy 1

**Alerts**

No alerts

**Reports to EMCDDA**

**Ireland (Reporting Form):** In June 2010 the NFP reported the identification of Naphyrone in collected samples of Pure NRG at Heads Shops. Samples also contained caffeine, lignocaine.

**Sweden (Reporting Form):** On 11 June 2010, the NFP informed on two seizures of powder of 10g and 288g, seized by the Swedish Customs. Both seizures involved two different persons but occurred on 18 April 2010.

**Information from international partners****Information from EMEA**

.

**Information from other partners / institutions / countries**

.

**Assessment status in the UN system**

.



## Tools – European Database on New Drugs



**Legal status**

[Click here to view an interactive map](#)

**United Kingdom: non-controlled**

Naphyrone is not included in the generic definition of cathinone derivatives.

**Chemistry****Other chemical names and variants**

1-(2-naphthyl)-2-(1-pyrrolidinyl)-1-pentanone; 1-naphthalen-2-yl-2-pyrrolidin-1-ylpentan-1-one

**Chemical Abstracts Service (CAS) registry number**

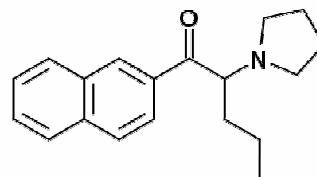
850352-53-3

**Molecular information****Molecular structure:**

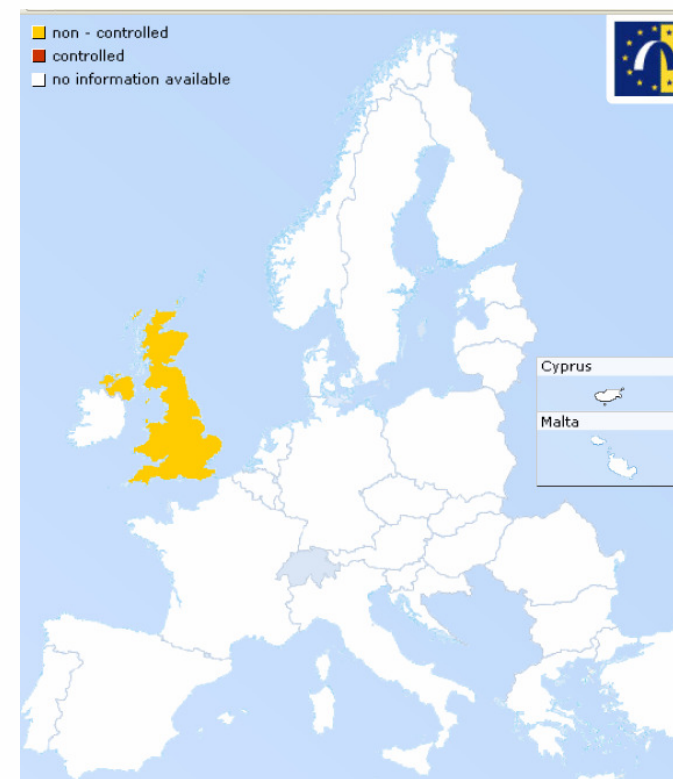
File: [NVP\\_structure.png](#)

**Molecular formula:** C<sub>19</sub>H<sub>23</sub>NO

**Molecular weight:** 281.39

**Identification and analytical profile**

- [Naphyrone Synthesis-1.pdf](#)  
Poster on naphyrone synthesis, provided by the Irish NFP

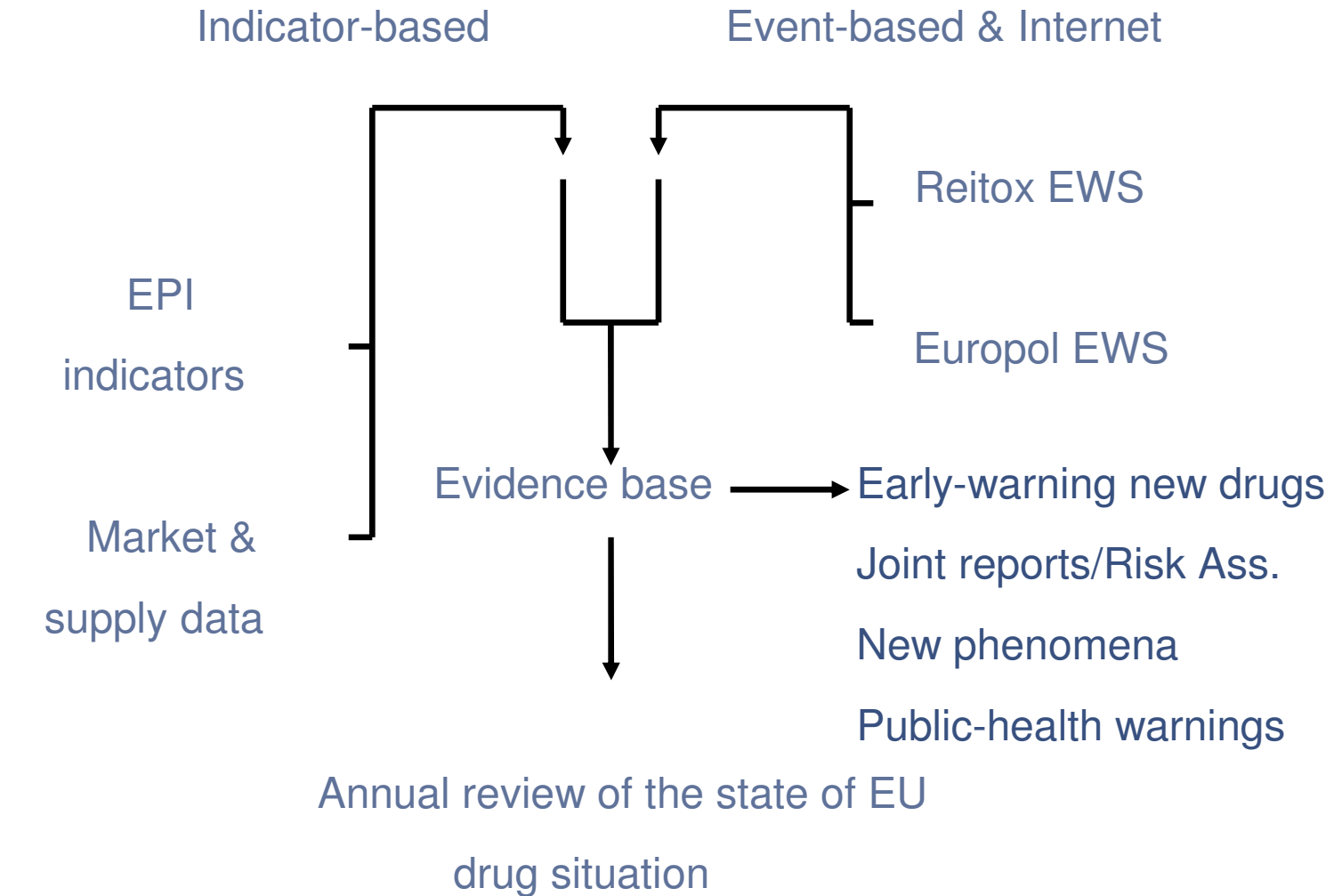
**Synthesis, manufacture and precursors****Physical description**



# Early-warning system (EWS): sources and outputs

EWS

Risk assessment



Adapted from R. Kaiser et al., 2005

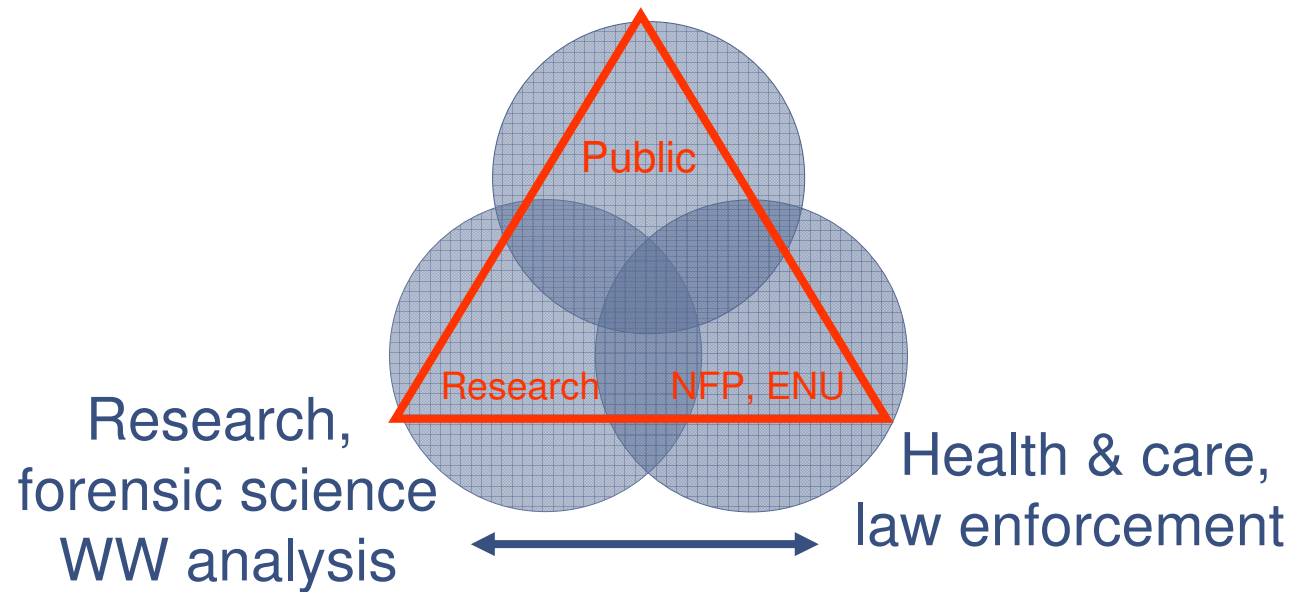


# Triangulation of information

EWS

Risk assessment

Internet, media, users



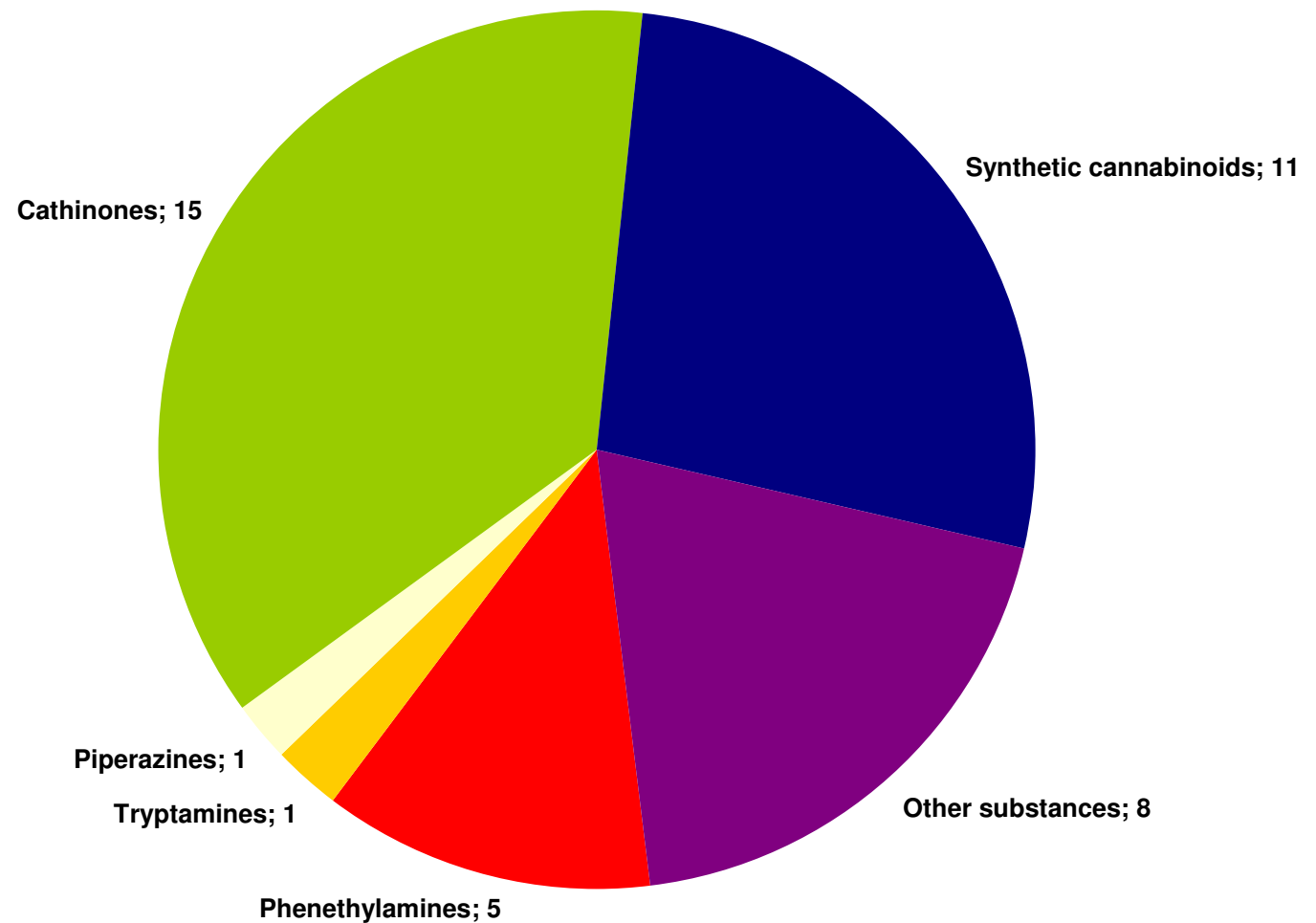
## New substances notified by family in 2010

EWS

Risk assessment

Control

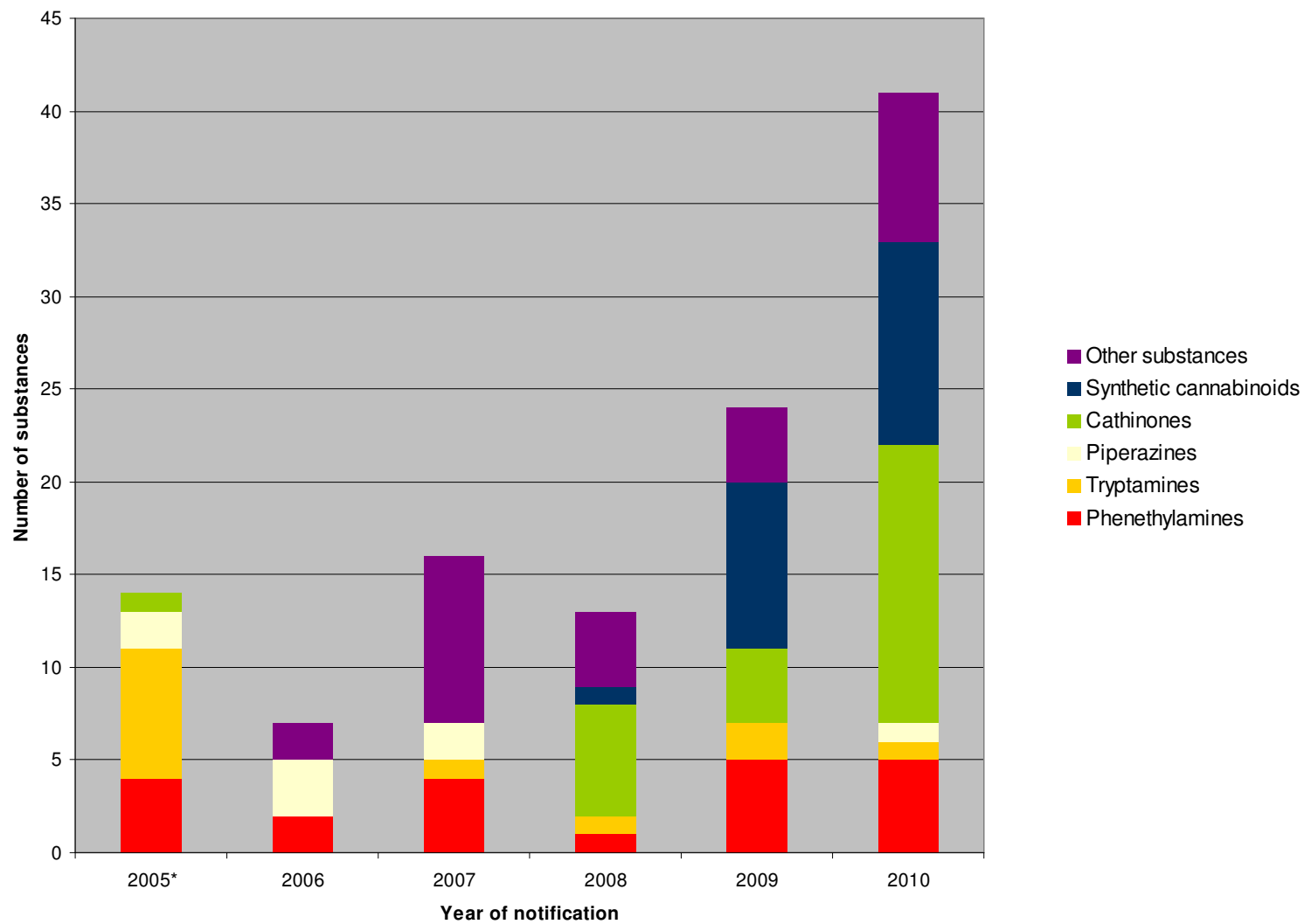
Future



EWS

Risk assessment

New psychoactive substances notified to the European Early warning system (EWS)



## ...and 2011

**CRA-13** (naphthalen-1-yl-(4-pentyloxynaphthalen-1-yl)methanone) – 11 January 2011 – Germany

**4-MeO-PCP** (4-methoxyphencyclidine) – 11 January 2011 – Finland

**Methylthienylpropamine** (N-methyl-1-(thiophen-2-yl)propan-2-amine) – 13 January 2011 – Finland

**AM-2201** (1-(5-fluoropentyl)-3-(1-naphthoyl)indole)– 18 January 2011 – Latvia

**N,N-dimethylamphetamine** (N,N-dimethyl-1-phenylpropan-2-amine) – 2 February 2010 – Bulgaria

**JWH-251** (2-(2-methylphenyl)-1-(1-pentyl-1H-indol-3-yl)methanone) – 22 February 2011 – Germany

**JWH-018 adamantoyl derivative** (1-adamantoyl(1-pentyl-1H-indol-3-yl)methanone) – 22 Feb, Germany

**5-IAI (5-Iodo-2-aminoindane)** – 1 March 2011, The UK

**JWH-182 (naphthoylindole)** – 1 March 2011, Denmark

**5-IAI (5-iodo-2-aminoindane)** – 1 March 2011 – United Kingdom

**JWH-250 derivative** – 17 March 2011 – Poland

**DMMA** (3,4-dimethoxymethamphetamine) – 4 April 2011 – France

**α-PVP** (α-pyrrolidinopentiophenone) – 4 April 2011 – France



## What has changed?

EWS

Advances in information technology, Internet as

Communication tool

Risk assessment

Access to information (medicinal chemistry, patent, etc)

Market place

Cheap organic synthesis

Entrepreneurship (smart/head/online shops)

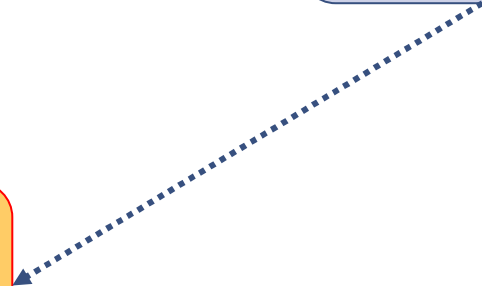
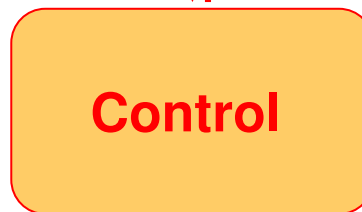
Organised crime (?)



EWS  
Risk assessment

## Designer drugs

## Legal highs



## New drugs: a concept in development

- Designer drugs
- Research chemicals
- Herbal highs
- Legal highs

### A multifaceted phenomenon:

- Unregulated psychoactive substances;
- Mimic the effects of known drugs;
- Designed to circumvent control;
- Sold via Internet or specialised shops;
- Advertised with aggressive and sophisticated marketing;
- In some cases intentionally mislabelled;
- Suppliers adapt fast to controls;
- May target specific groups.





# New drugs: a concept in development



## Phenethylamines

Related to: phenethylamine

### 2C-x

Related to: mescaline

2C-B      2C-D  
2C-I      2C-P  
2C-E      2C-T-x  
2C-B-FLY

### $\beta$ -ketones

Related to: cathinone,  
MDMA, amphetamine

Mephedrone      Butylone  
Methylone      Flephedrone  
Methedrone      MDPV  
Naphthylpyrovalerone

### Psychedelic amphetamines (DOx)

Related to: 2C-x, amphetamine

DOB      DOM  
DOC      DON  
DOI      DOET  
Bromo-DragonFLY

### Cyclized amphetamines

Related to: MDMA,  
amphetamine

2-AI      2-AT  
MDAI      MDAT  
MDMAI      MDMAT  
MMAI

### Ergolines

Related to: LSD, LSA

PRO-LAD  
ETH-LAD

## Tryptamines

Related to: psilocin, DMT, serotonin

### 5'-substituted

Related to: psilocin, serotonin

5-MeO-DMT      5-MeO-DALT  
5-MeO-MIPT      5-MeO-MET  
5-MeO-DIPT      5-MeO-DPT  
5-MeO-AMT  
5-MeO-AET

### 4'-substituted

Related to: psilocin

4-AcO-DMT      4-HO-DPT  
4-AcO-DET      4-HO-DALT  
4-HO-MIPT      4-HO-DIPT  
4-MES-DMT

NMT      MIPT  
DET      DALT      DIPT  
DPT  
AMT  
AET

## Synthetic Cannabinoids

Functionally related to naturally occurring cannabinoids

Found in a number of branded products, most notably Spice

CP-47,497  
CP-55,940

### JWH family

JWH-017      JWH-073  
JWH-018      JWH-081  
JWH-019      JWH-200  
JWH-250

HU-210

WIN-55,212-2

CB-25  
CB-52

## Piperazines

Related to: piperazine

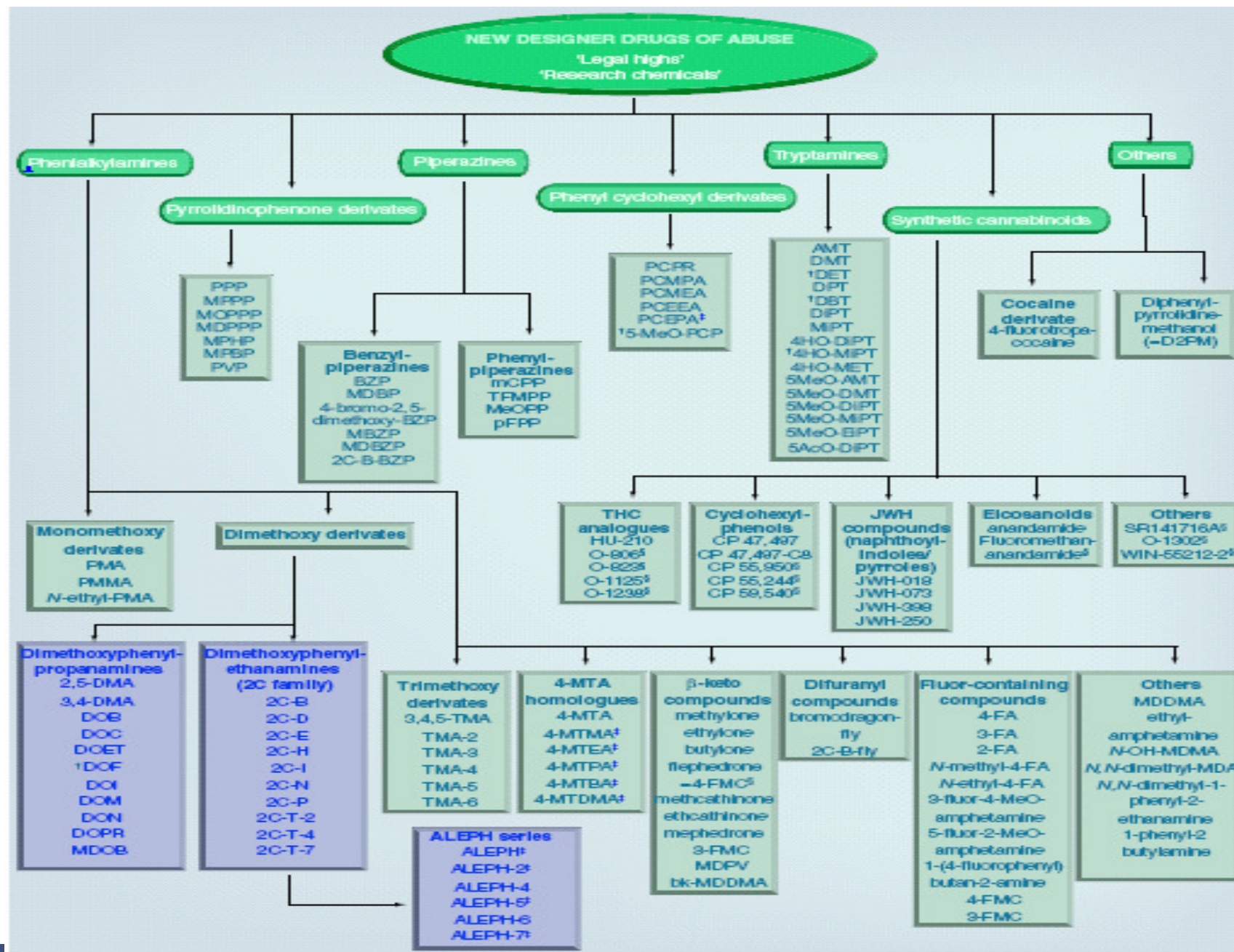
BZP      mCPP  
MBZP      pFPP  
DBZP      MeOPP  
MDBZP      TFMPP

## Opiates

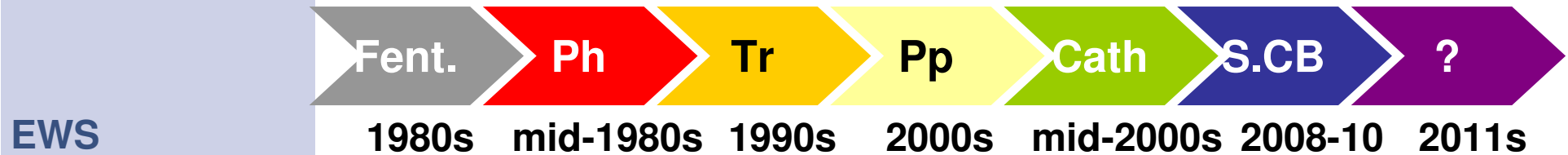
$\alpha$ -methylfentanyl  
3-methylfentanyl  
para-fluorofentanyl  
MPPP  
O-desmethyltramadol  
7-acetoxymitragynine







## Anticipation



EWS

Risk assessment

More derivatives of known drugs

- Synthetic cocaine(s), other stimulants
- PCP & ketamine (latest additions)
- Cannabinoids
- Opioids, sedatives (BDZ?, others)

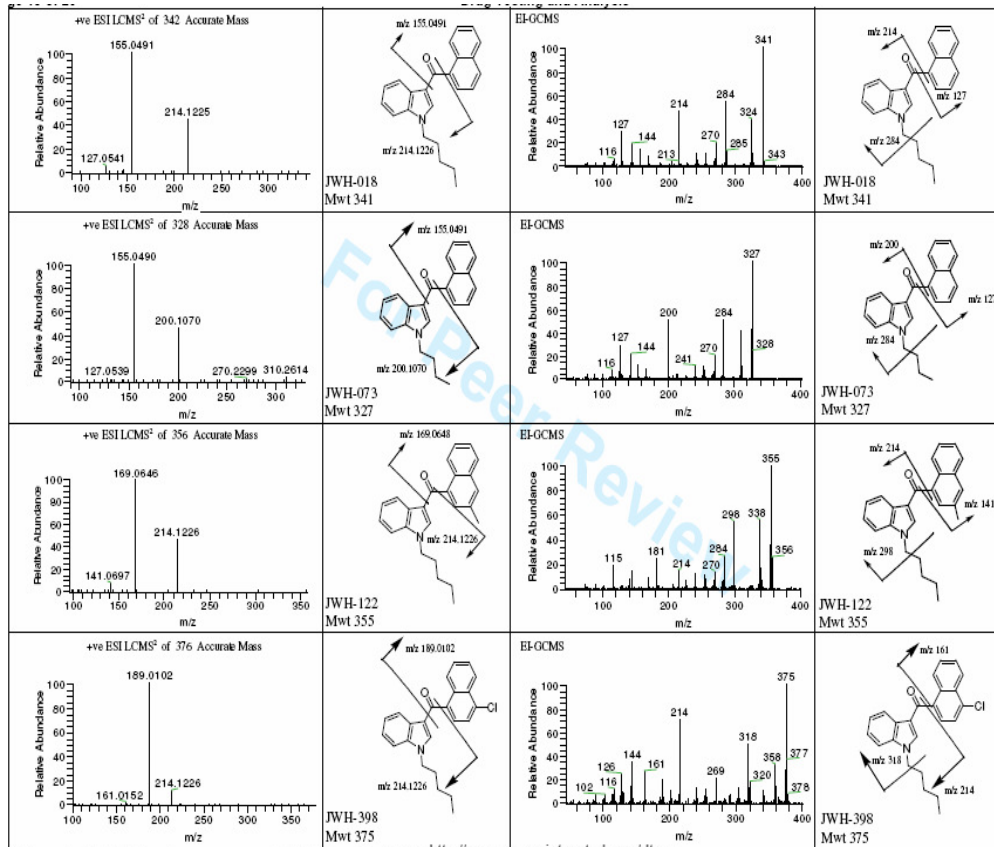
Designer medicines (medical research)

Metabolites of medicinal products (GHB/GBL)

Medicines



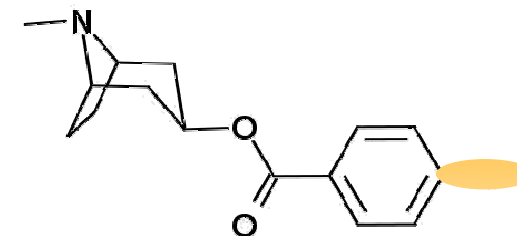
# Spice compounds 27 reported to EWS



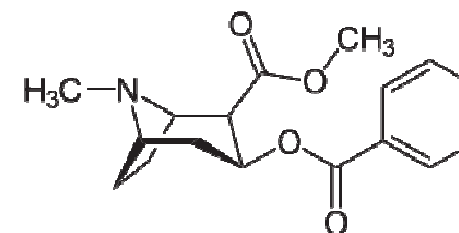
## Designer synthetic cocaines

**pFBT** (fluorotropacocaine, 3-pseudotropyl-4-fluorobenzoate)

- First detection: Finland (2008); identified in head shop products in IE (2010)
- Controlled in Denmark
- Tropane derivative

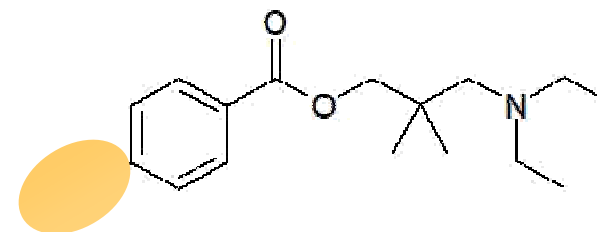


cocaine



**dimethocaine** ((3-diethylamino-2,2-dimethylpropyl)-4-aminobenzoate)

- First detection: Ireland (2010); identified in head shop products
- *p*-NH<sub>2</sub> pharmacophore





EWS

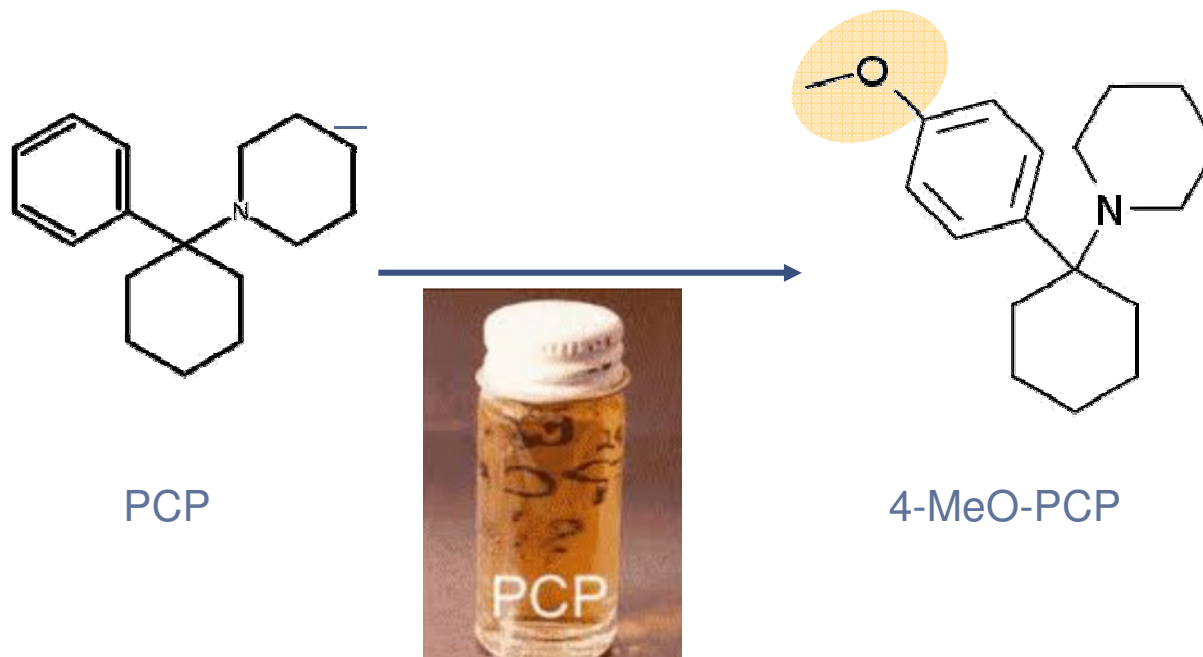
Risk assessment

Control

Future

## PCP and 4-MeO-PCP

- Phencyclidine (PCP) is a synthetic dissociative anaesthetic, which is internationally controlled by the 1971 UN Convention on Psychotropic Substances
- The 4-methoxy derivative of PCP (4-MeO-PCP) was notified by Finland in 2011



## Designer medicines – ketamine and methoxetamine

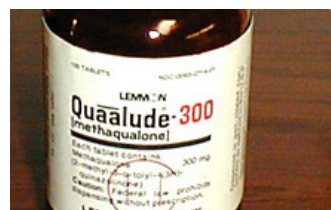
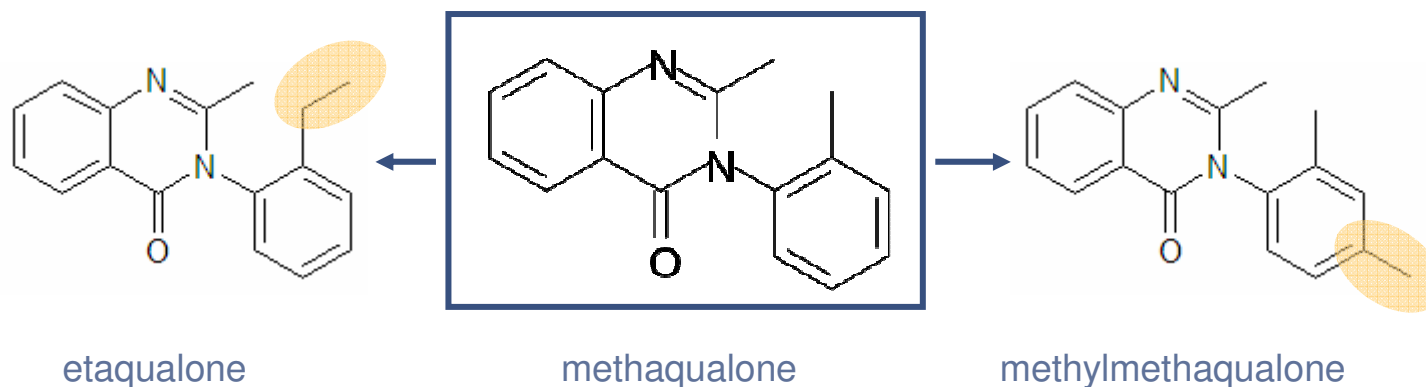
- Ketamine is an anaesthetic and analgesic used in veterinary practice and in human medicine
- It was risk-assessed in 2000
- Methoxetamine is a derivative of ketamine, reported by the UK in 2010





## Designer medicines – etaqualone

- Methaqualone was developed in the 1960s and marketed for the treatment of insomnia; it has sedative and hypnotic properties
- Etaqualone was first reported to the EWS by DK in Nov 2009



## Metabolites of medicines – ODT

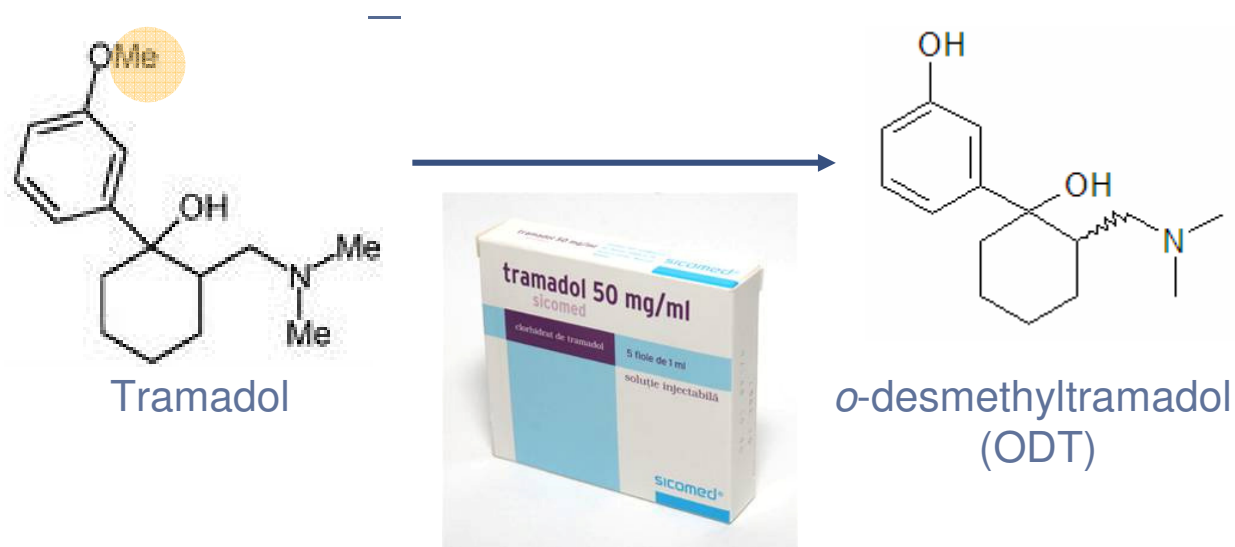
EWS

- *o*-desmethyltramadol (ODT) is a centrally acting synthetic opioid analgesic
- It is a metabolite of tramadol and a potent  $\mu$ -opioid agonist
- Reported for the first time by DE, in June 2009

Risk assessment

Control

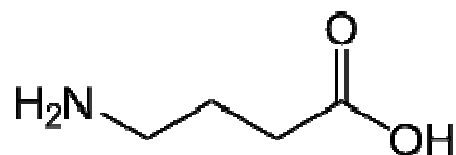
Future



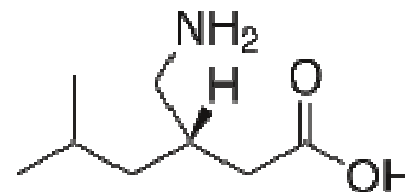
## Misuse of medicines – pregabalin

EWS

Risk assessment



$\gamma$ -Aminobutyric acid  
(GABA)



(S)-3-(Aminomethyl)-5-methylhexanoic acid  
(Pregabalin)



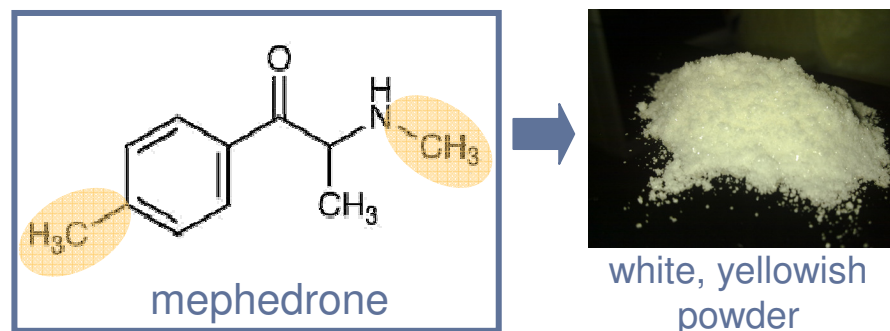
- GABA is a major inhibitory neurotransmitter in mammalian brain - not orally active
- Pregabalin is a derivative of GABA – rapidly absorbed, crosses blood-brain barrier
- BUT: The relationship between Pregabalin and GABA metabolism and GABA receptors is complex

Slide by L A King



## 4-methylmethcathinone – ‘mephedrone’

- It is a synthetic ring-substituted cathinone derivative



- It was first detected in November 2007
- No medical use
- Risk assessment conducted July 2010
- EU wide control (Dec 2010)
- But... already street drug, lack capacity to identify & test, replacements already on the market

# Diffusion: why mephedrone?

EWS

Risk assessment

## Drivers

- Synthetic, easily available
- Aggressive marketing
- Media
- Properties of the substance
  - Dose
  - Effects
  - Toxicity
  - 'Multipurpose'
- Changes in the synthetic drugs market

## Barriers

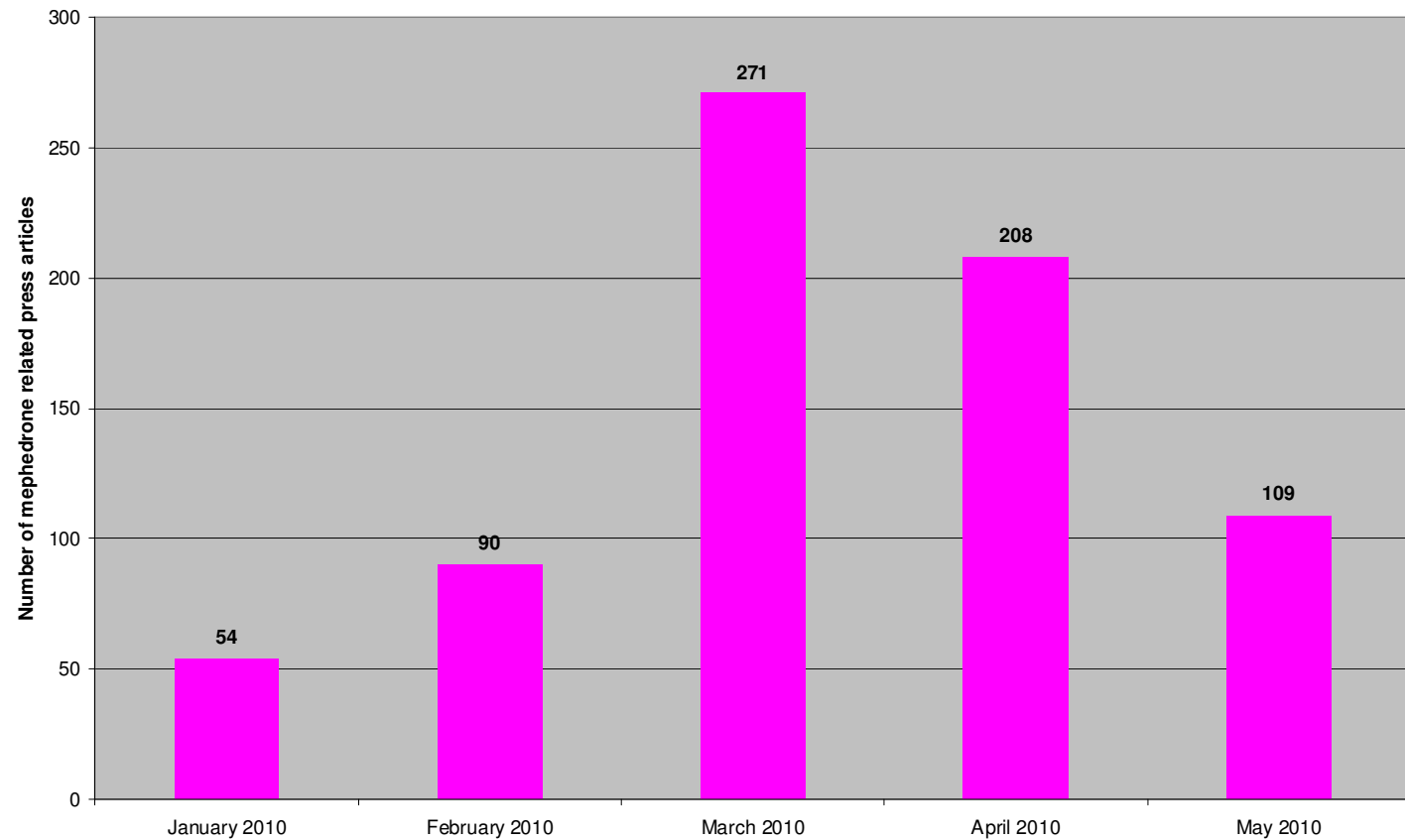
- Toxicity reports
- Control



EWS

Risk assessment

## Media coverage



Media coverage likely to be linked with increased awareness among general population and possibly more user interest

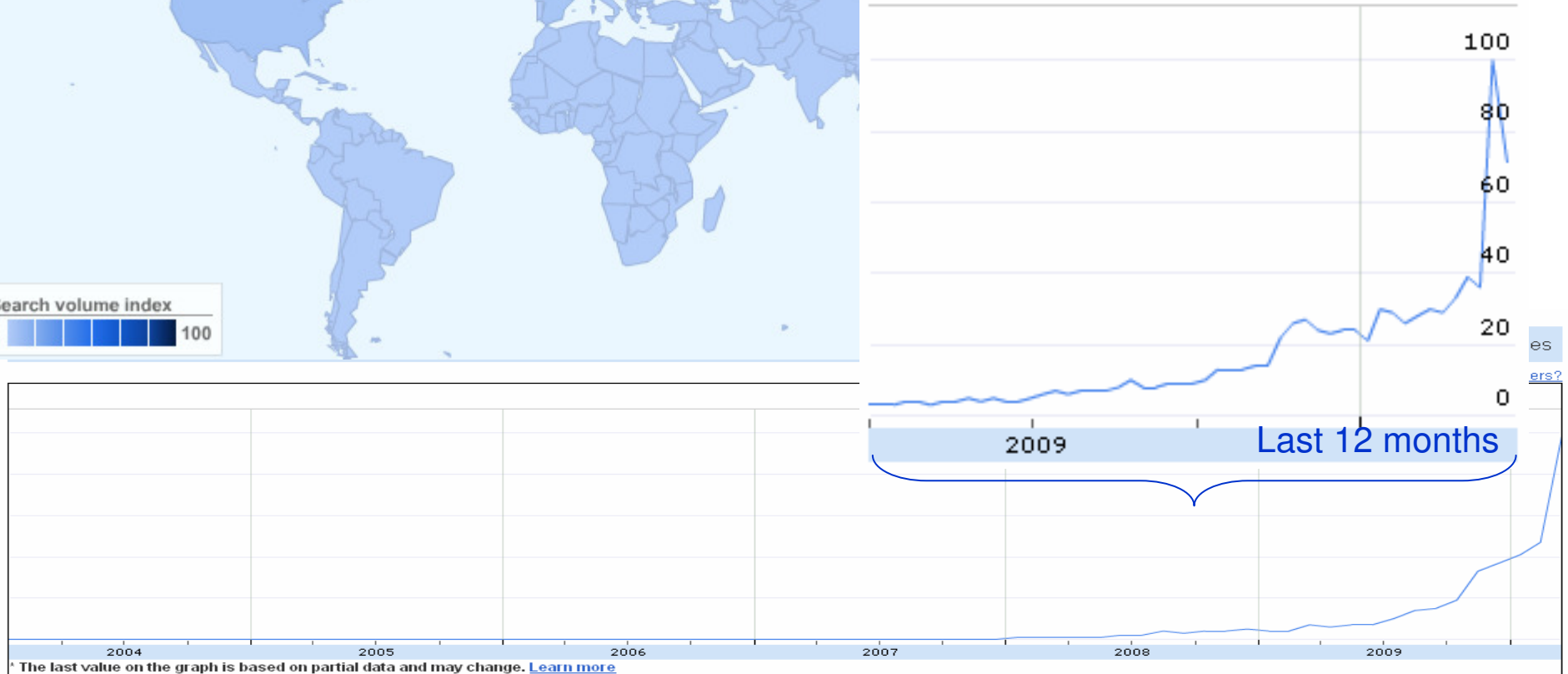


# Google search



### Interest Over Time for 'mephedrone'

• mephedrone 36 | 9 March 2010



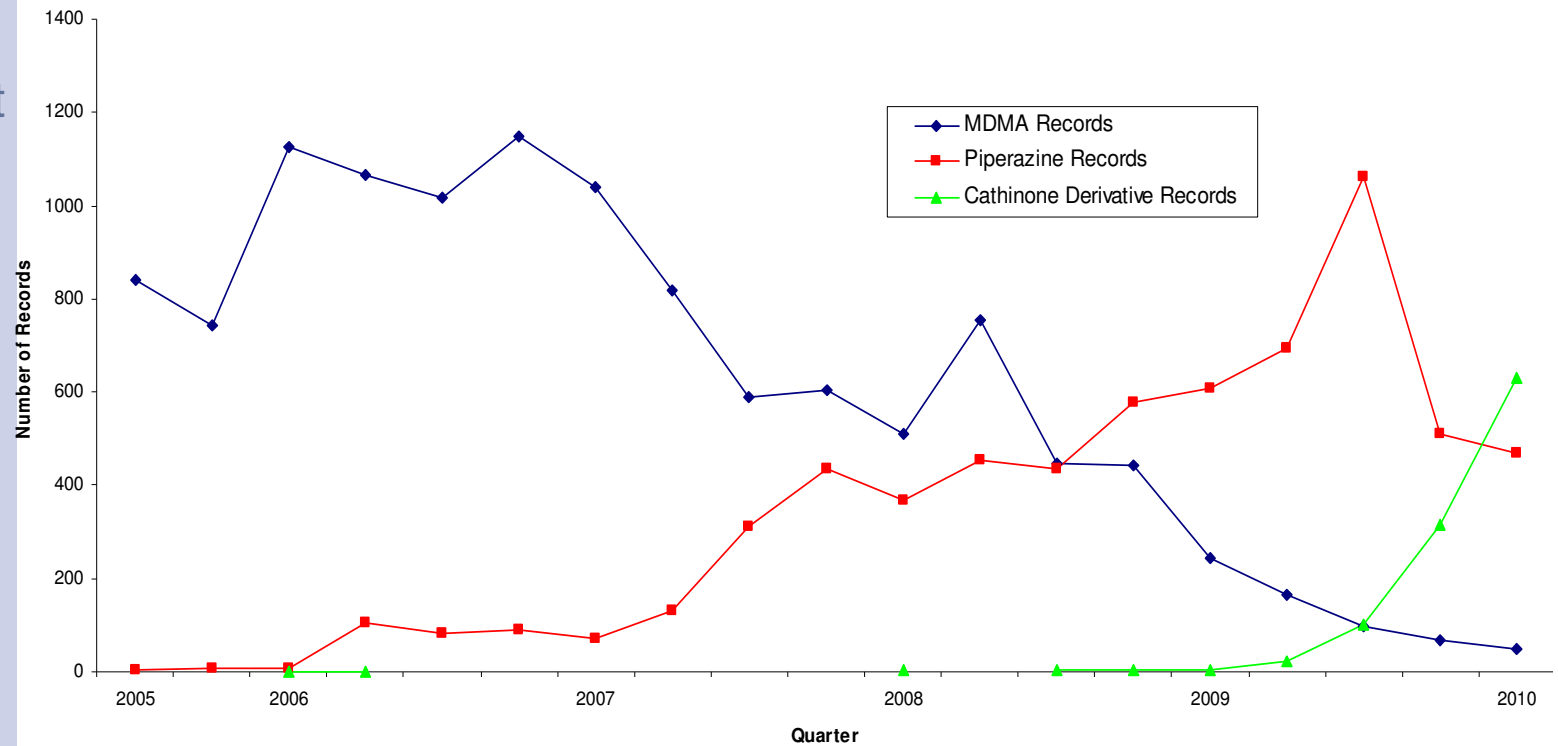
# Piperazine, cathinone derivative records

UK Forensic Science Service

EWS

Risk assessment

FSS MDMA, Piperazine and Cathinone Derivative Records : Seizure Date July 2005 - March 2010



Provided by the UK NFP

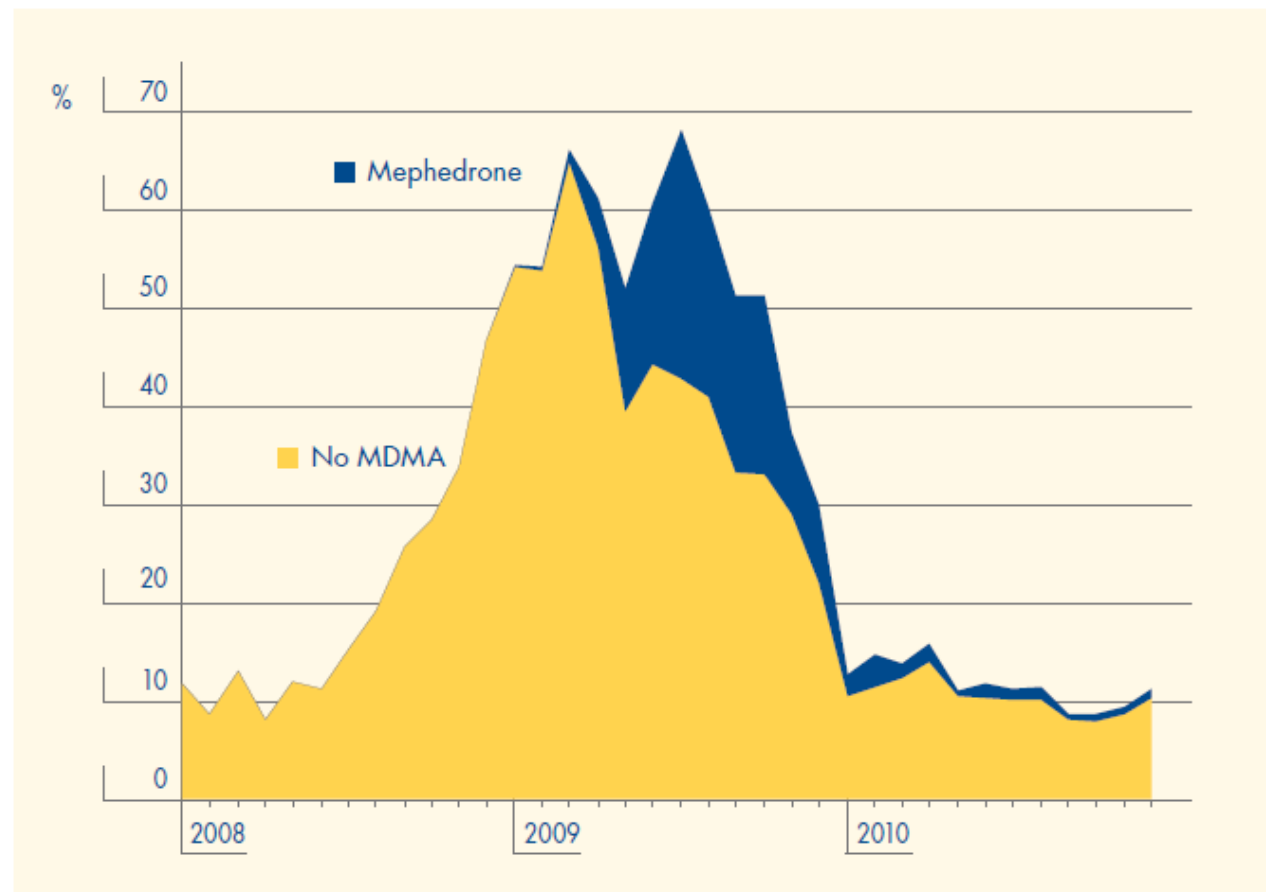




## Ecstasy market – DIMS data

EWS






Risk assessment



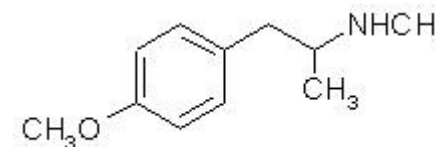
Brunt T, et al. 2010

## Seizures

## Collected samples

Belgium		Netherlands	
Croatia			
Slovakia		United Kingdom	

## PMMA (para-methoxymethylamphetamine)



PMMA structurally related to PMA (para-methoxyamphetamine) and methamphetamine. PMMA, especially when associated with PMA in 'ecstasy' like tablets, appears to be associated with a higher risk of acute effects including adverse reactions and overdose.

Both PMA and PMMA are known to have considerable toxicity and to have been responsible for fatal overdoses in the past. PMA has been listed in Schedule I of the 1971 UN Convention on Psychotropic Substances since 1986, whereas PMMA is controlled at EU level since 2002 following the EMCDDA risk assessment of 2001.

Alert sent on 29 October 2010, by the Norwegian NFP to the EWS – PMMA detected in blood samples from 6 overdose death cases (July – September 2010)

## Perspectives

- Very rapidly changing market place
- (Lack of) capacity to test and identify substances
- Increasing convergence with the illicit drug market
- Very little data on risks
- Legal measures (difficult to formulate?)
- But some substances are clearly damaging to health
- Expect... more stimulants, drugs modelled on medicinal products and sedatives



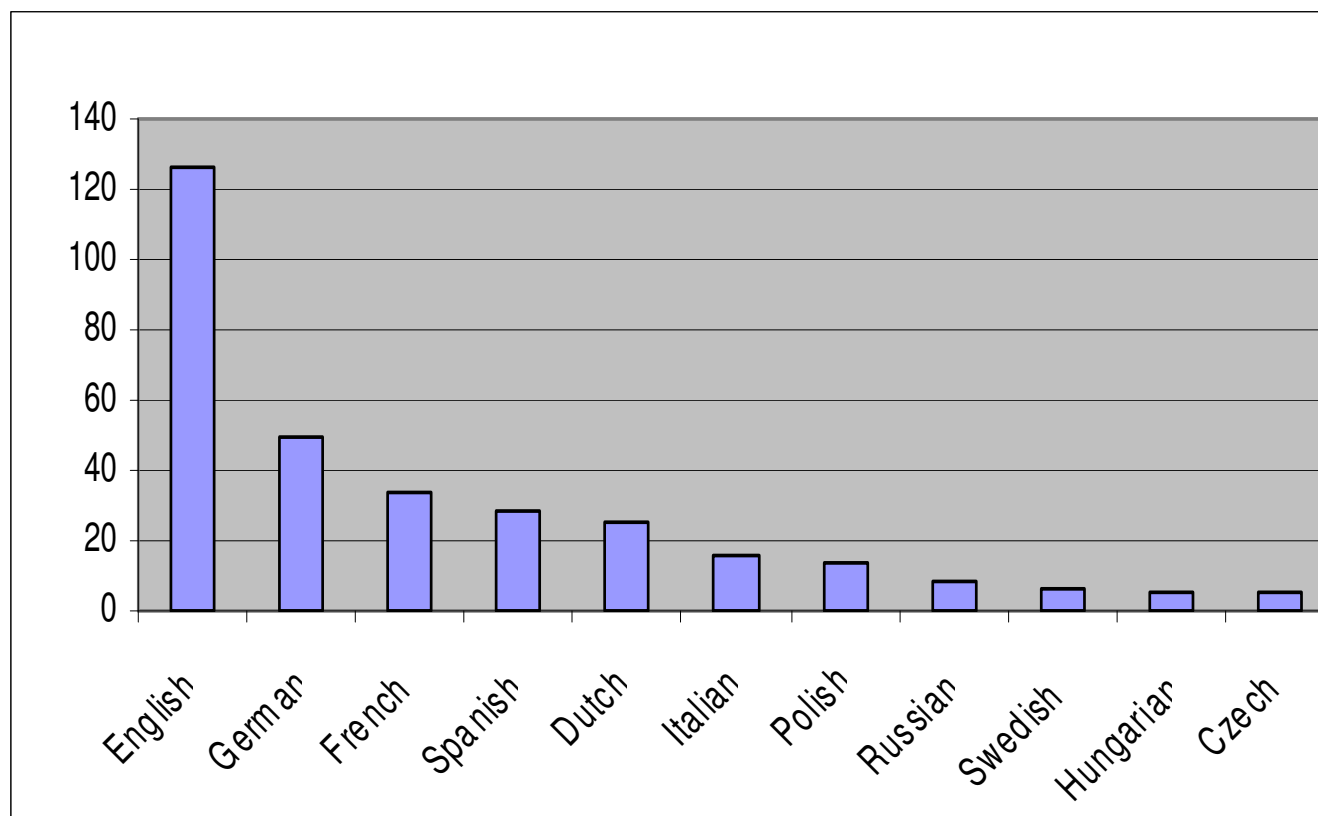
## EMCDDA snapshot 2010 ('legal highs')

- 170 online shops identified – increase from earlier
- Interface language: EN only 40%, multilanguage (other language plus EN) 35%, Non-EN 25%.
- 'Legal highs' offered at 136 sites
- Hallucinogenic ('magic') mushrooms offered at 64 sites
- GHB (alternative) or GBL offered at 9 sites
- Number of sites with different kinds of 'legal highs': Spice 21 (only 14 had stock); Salvia 57; Kratom 55; 'Magic' mushrooms (no mention of psilocybin); grow kits 31 ; 'Magic' mushrooms (or truffles) ready for consumption 32 ; 'Magic' mushrooms capsules 4

## EMCDDA snapshot results 2010 - 'legal highs' – Interface language

EWS (Internet)

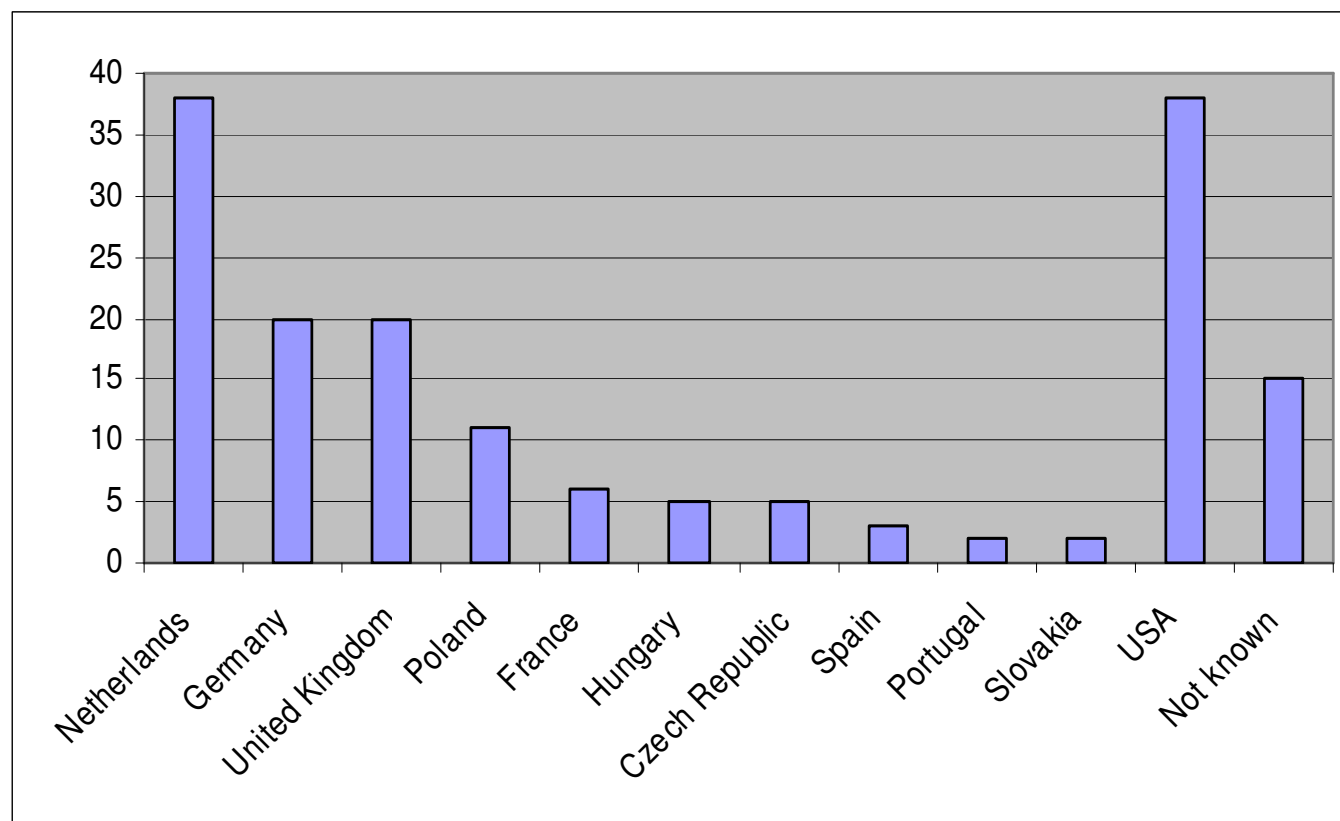
Risk assessment



## EMCDDA snapshot results 2010 - 'legal highs' – 'Country of origin'

EWS (Internet)

Risk assessment



## Prevalence of 'legal highs'

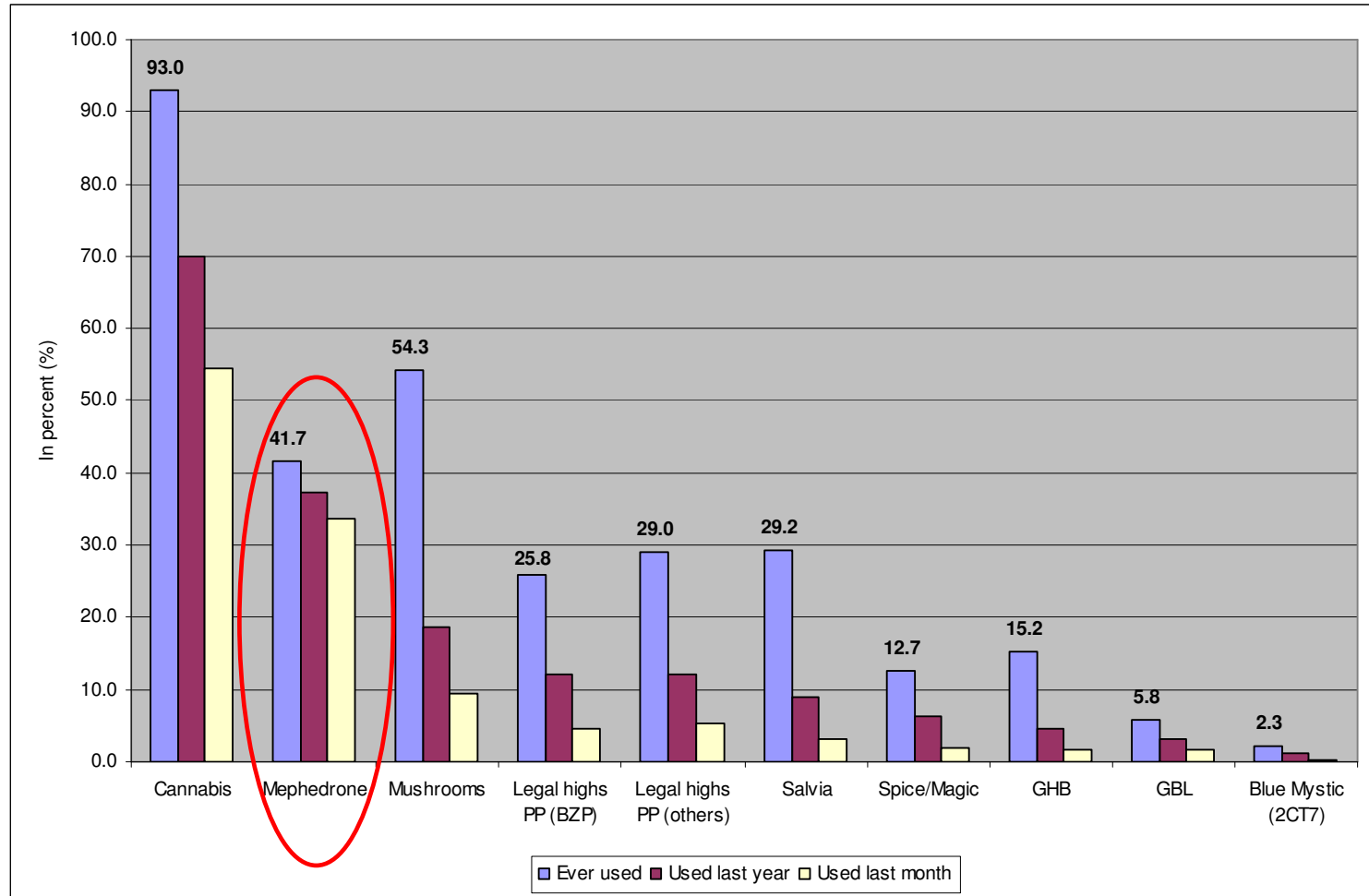
- Mixmag survey 2010 found that 54% of respondents had ever tried hallucinogenic mushrooms and 41% had ever tried mephedrone
- Mixmag survey 2011 found that 61% of respondents had ever tried mephedrone
- A 2008 Polish study amongst 18-year-old students found that 3.5% had ever tried 'legal highs'
- A 2009 Polish study found 10 % of the respondents in the 15–24 age group, reported ever having used 'legal highs'
- Same survey found 6 % between 15 and 75 years of age had ever tried 'legal highs' and 5 % had tried within the last year





# Mixmag survey (online, 2009/10)

## New drugs and the Internet





## Outline

- Factors to be considered
- General considerations for risk assessment
- Conceptual framework for risk assessment
- Headings for the risk assessment report
- Semi-quantitative assessment procedure

Legal basis: Article 6 of Council  
Decision 2005/387/JHA

## Risk assessment of new psychoactive substances

Operating guidelines



# General considerations for risk assessment

- Dual definition of risk
  - 'risk': probability that some harm may occur
  - 'hazard': degree of seriousness of such a harm
- Prevalence of use
  - evidence that the substance is being (or is likely to be) used so as to constitute a public health and social threat
- Potential benefits
  - Substances with therapeutic value may be exempted
- Risks of a substance, independently of its legal status
- Scientific evidence in relation to better-known substances
- Quality of data
- Weighing the issues of reliability and relevance separately



# Conceptual framework for risk assessment (1)

## Source of hazard

Sources of hazard emanating from:

- intrinsic properties of the substance (pharmacology and toxicology)
- measures of social control (regulatory policies and informal norms)
- modalities of substance use (patterns, context of use)
- individual characteristics of users (age, gender, genetics, personality)



# Conceptual framework for risk assessment (2)

## Hazardous effects of a substance

(a) On the user:

- biological (toxicity, dependence)
- psychological (functional impairment, effects on personality)
- behavioural (neglect of social roles, violence, etc.)

(b) On the social environment:

- family – micro level (disruption, neglect, violence)
- neighbourhood and community – meso level (public order and safety)
- society at large – macro level (economy, public health and judicial systems)



## Key variables

- Dose and frequency of use
- Short-term and especially long-term effects
- Interactions with other substances (including alcohol and medicines)
- Individual characteristics (e.g. genetic susceptibility, presence of interacting risk factors)
- Characteristics of the social and cultural environment
- Involvement of organised crime

## Types of evidence

- Laboratory evidence, either *in vitro* or *in vivo* (mainly animals)
- Evidence of effects on humans (biological and psychological)
- Epidemiological evidence
- Sociological evidence
- Criminological evidence



## (b) Health risks (1)

### Elements for assessing individual health risks

- Acute toxicity, including safety profile and information on poisonings
- Chronic toxicity, including functional brain damage, reproductive toxicity, genotoxicity and carcinogenic potential
- Dependence potential (physical and psychological)
- Psycho-social dysfunction
- Similarities and differences to other reference substances



## (b) Health risks (2)

### Elements for assessing public health risks

- Extent, frequency and patterns of use
- Availability and quality of the new psychoactive substance on the market (purity, adulterants, etc.)
- Availability of information, degree of knowledge and perceptions amongst users concerning the psychoactive substance and its effects
- Characteristics and behaviour of users (including risk factors, vulnerability, etc.)
- Nature and extent of health consequences (e.g. acute emergencies, poisonings, road traffic accidents)
- Long-term consequences of use (e.g. irreversible toxicity leading to deterioration of health at later stages of life)
- Conditions under which the new psychoactive substance is obtained and used, including context-related effects and risks (e.g. continuous dancing in hot environments, other substances used)





## (c) Social risks

### Elements for assessing social risks

- Individual social risks (e.g. impact on education or career, problems with personal relationships)
- Possible effects on direct social environment (e.g. neglect of family, violence)
- Possible effects on society as a whole (public order and safety, acquisitive crime)
- Economic costs (demands on health care)
- Possible effects related to cultural context, for example marginalisation
- Possible appeal of the new psychoactive substance to specific population groups within the general population



## (d) Involvement of organised crime

### Elements for assessing the involvement of organised crime

- Evidence that criminal groups are systematically involved in production, trafficking and distribution for financial gain
- Impact on the production, trafficking and distribution of other substances, including existing as well as new psychoactive substances
- Evidence that the same groups or people are involved in different kinds of crime
- Impact of violence from criminal groups on society as a whole or on social groups or local communities (public order and safety)
- Evidence of money-laundering practices, or impact of organised crime on other socio-economical factors in society
- Economic costs and consequences (evasion of taxes or duties, costs to the judicial system)
- Use of violence between or within criminal groups
- Evidence of strategies to prevent prosecution, for example through corruption or intimidation



# Semi-quantitative assessment procedure

- The experts send their sheets with the scores by e-mail to the Chair of the Scientific Committee, who makes an overall summary of the judgement sheets. This will contain:
  - i) a copy of all **judgement sheets**
  - ii) the **mean value of the individual RLs** given for the 19 subgroups, arranged per subgroup
  - iii) the **average risk (AR) value of the five domains**
  - iv) the **list with subgroups** on which there is **agreement/consensus** (similar score by all experts; variation in score  $\leq 1$ )
  - v) the **list with subgroups** on which there is apparent **disagreement** (a range of different RLs given for a subgroup in which the variation  $> 1$ )
  - vi) the **list of all remarks** arranged per subgroup.
- The **overall summary is distributed** to all members.



# Semi-quantitative assessment procedure

## Delphi approach

- On the day of decision, the Chair discusses with all members of the Scientific Committee points v) and vi) of the overall summary.
- Each expert is allowed to change his/her numerical score on the second judgement sheet.
- The Chair produces a final assessment report that contains:
  - a copy of all second judgement sheets
  - the mean value of the (revised) individual RLs for the 19 subgroups, arranged per subgroup
  - the average risk (AR) value of the five domains
- The EMCDDA's Scientific Committee makes a final judgement on the risks of the new psychoactive substance taking into account the final assessment report and formulates a **conclusion**.



# GHB/GBL: an emerging trend



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## Contacts

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