



European Monitoring Centre  
for Drugs and Drug Addiction

# **EMCDDA reference framework for monitoring drugs situation in Europe and quality assurance**

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**TAIEX Workshop on National Drug Monitoring  
System in Croatia**

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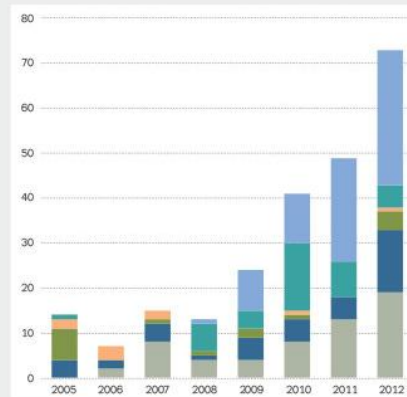
# The visible part of the iceberg...

A comprehensive analysis on the drugs problem in Europe



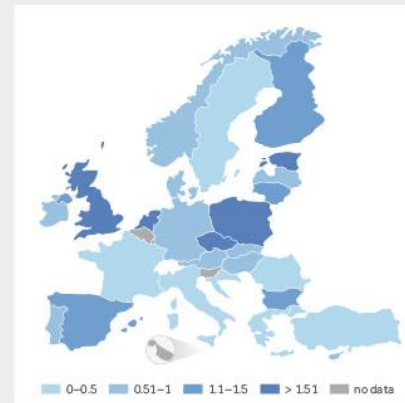
## Trends and developments

providing a top-level analysis of key developments



## Statistical bulletin

containing full data arrays, explanatory graphics and methodological information



## Country overviews

national data and analysis at your fingertips



## Perspectives on drugs

interactive windows on key issues

# EMCDDA mission

To collect, analyse and disseminate **factual, objective, reliable and comparable** information on drugs and drug addiction and their consequences

To **provide an evidence based picture** of the drug phenomenon at European level

## Audience

- policy makers
- scientists and researchers
- practitioners and the general public

# SITUATION

General population – School children

Infectious diseases

Estimate number drug users

Drug-related deaths

Drug users in treatment

# INTERVENTIONS

Prevention

Treatment

Harm reduction

Social reintegration

Best practices – guidelines, quality standards





# SUPPLY & SUPPLY REDUCTION

## Crime, Markets and Supply Indicators

### Interventions against

- Drug supply
- Diversion chemical precursors
- Money laundering

# EARLY WARNING SYSTEM

OEDT – EUROPOL - EMA

Warning + Risk Assessment + Control

2009: 24 - 2010: 51

Internet snapshot + legislation

# To understand ...

How are countries tackling the new drugs phenomenon?

Are school children and European adults consuming drugs more or less than before?

What works in prevention projects?

To what extent have national responses to the drugs problem been effective?



# Working processes

## Data collection

- National focal points and expert groups in each MS
- Annual reporting to EMCDDA using common reporting tools (with guidelines)

## Methods

- Annual expert groups – nominated by focal points
- Smaller ad-hoc working groups for indicator development
- Emphasis on encouraging adoption of common methods
- Emphasis on providing European level added value
- Use of web as main interface
- Continuous revision and improvement of reporting tools

# The reporting system

Yearly reporting cycle, common tools:

National reports

Standard tables for quantitative data

Structured questionnaires for qualitative

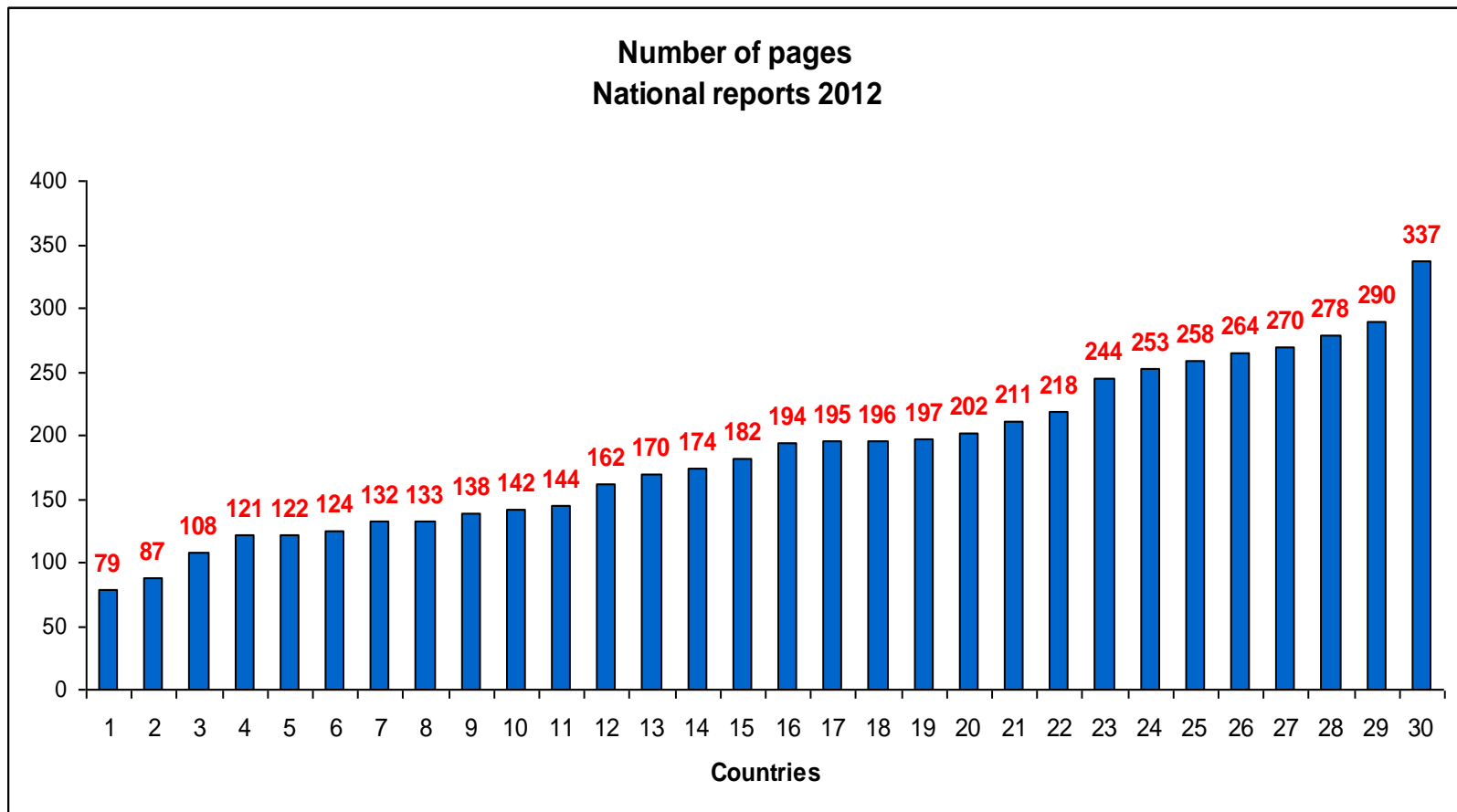
# The reporting system

Use of the web as main interface: Fonte /  
Reitox extranet

Continuous revision and improvement of the  
reporting tools

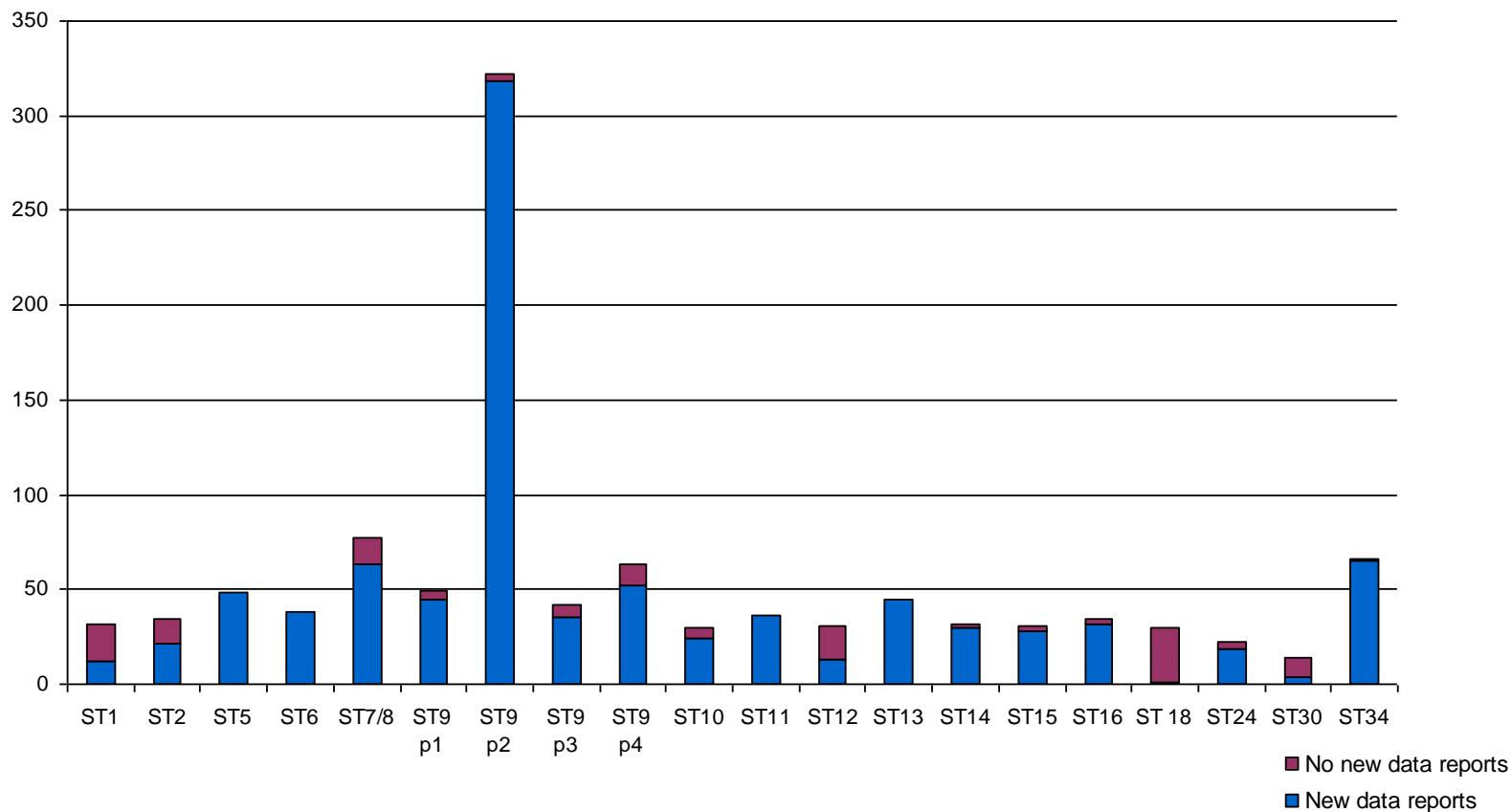
Ad-hoc data collection

# Volume of information collected



# Volume of information collected: 1076 tables

New data/No new data reports per ST 2012



# Importance of clear guidance ...



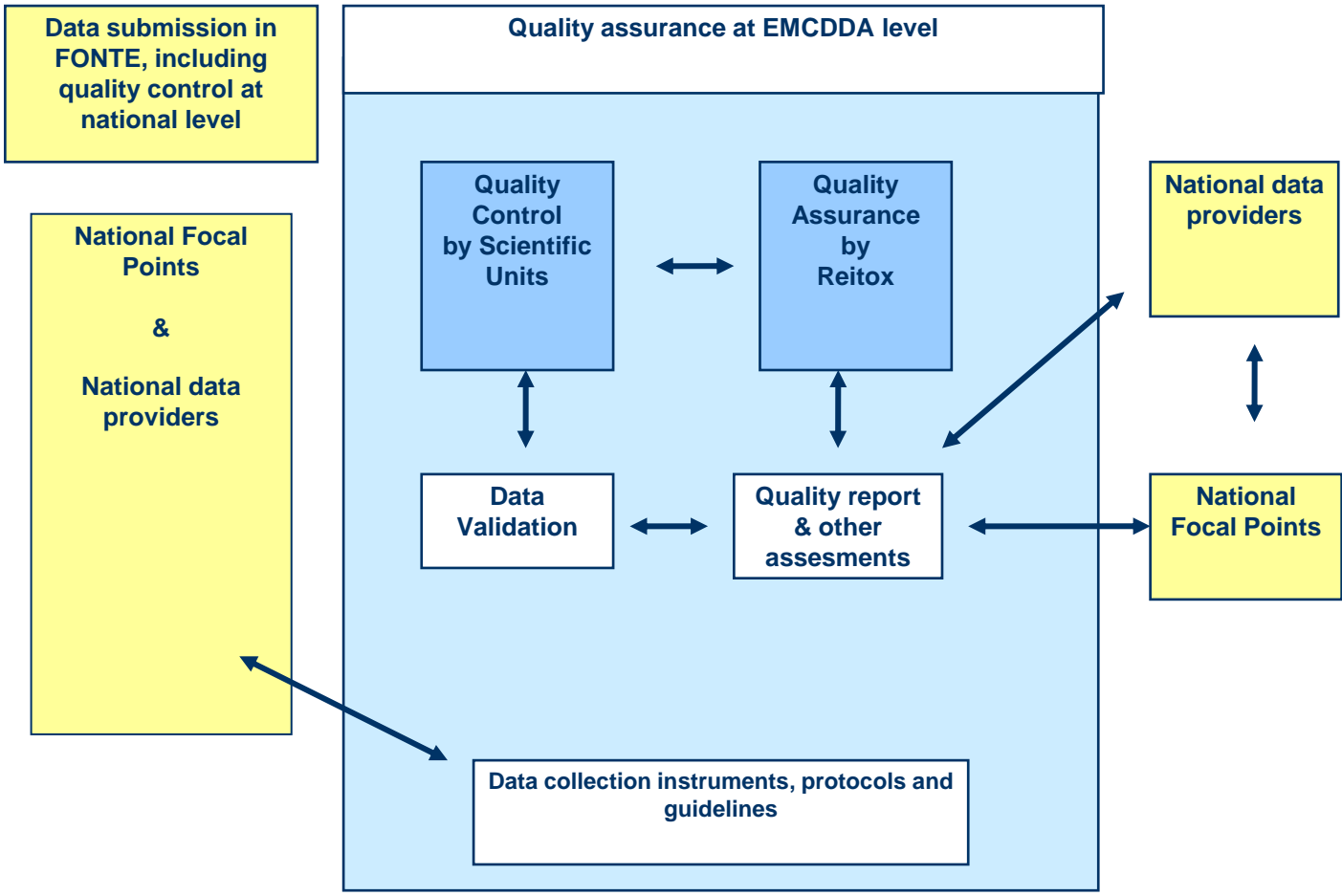


# Ensuring quality by...

*Systematic monitoring and evaluation of the various aspects of a project, service or facility to maximise the probability that minimum standards of quality are being attained by the production processes.*



# Quality Assurance



# Quality assurance : two examples

1. Quality report

2. Assessment of implementation of 5KI (for your information)



# 1. Quality report



# 1. Quality report : purpose ?

Reference document ≠ not a work programme

Kind of toolbox, provision a grid of identification of problems

Basis for a quality culture, focusing on content and processes for quality management

Ensure transparency of processes for quality assurance

Could be a baseline for training programme, seeking at quality improvement

## Formal requirements:

- deadline,
- format and rules for editing,
- bibliography following Harvard style,...

... taking the guidelines for national reporting as reference document.



# Quality report

## **Completeness**

The report contains all the necessary and existent information in order to provide an overview of the situation

## **Insight**

The report includes complete and significant information, giving an interpretation to the reported information, according to social and political contexts.

## **Reliability**

The extent to which the information in the report allows comparisons (between different time periods)

# Quality report

## **Usefulness Information**

is oriented to the targets; acceptable and pertinent to the report objectives; no redundant information is presented

## **Internal consistency**

The information reported is coherent throughout report or the reasons for a lack of internal consistency are explained.

For each section main strong points are listed along with specific recommendations if necessary.

# Qualitative information

<b>Legal Frameworks</b>	<b>Overall level of detail</b>	<input type="checkbox"/> Insufficient <input type="checkbox"/> Sufficient <input type="checkbox"/> Good <input type="checkbox"/> Section too detailed	Other:	
	<b>Format and content</b>	Clarity and structure of reported information : <input type="checkbox"/> Insufficient <input type="checkbox"/> Sufficient <input type="checkbox"/> Good	Relevance and usefulness of information: <input type="checkbox"/> Insufficient <input type="checkbox"/> Sufficient <input type="checkbox"/> Good	Additional info to the one provided in the ST's /SQ's: <input type="checkbox"/> Insufficient <input type="checkbox"/> Sufficient <input type="checkbox"/> Good <input type="checkbox"/> Not applicable
	<b>Main strong points</b>	Other:		
	<b>Main suggestions for improvement</b> <b>Other comments</b>	References made to ST/SQ: <input type="checkbox"/> Yes <input type="checkbox"/> No	Observance of major discrepancies: <input type="checkbox"/> Yes <input type="checkbox"/> No	Other:

# Quantitative information

<b><i>Drug use in the general population and in the school and youth population</i></b>	<b>Overall level of detail</b>	<input type="checkbox"/> Insufficient <input type="checkbox"/> Sufficient <input type="checkbox"/> Good <input type="checkbox"/> Section too detailed	Other:		
	<b>Clarity/Understanding</b>	Reporting of methodological info: <input type="checkbox"/> Insufficient <input type="checkbox"/> Sufficient <input type="checkbox"/> Good	Description and interpretation of trends: <input type="checkbox"/> Insufficient <input type="checkbox"/> Sufficient <input type="checkbox"/> Good	Additional info to the one provided in the ST's /SQ's: <input type="checkbox"/> Insufficient <input type="checkbox"/> Sufficient <input type="checkbox"/> Good	
	<b>Main strong points</b> <b>Main suggestions for improvement</b>	Other:			
	<b>Other comments</b>	References made to ST/SQ: <input type="checkbox"/> Yes <input type="checkbox"/> No	Observance of major discrepancies: <input type="checkbox"/> Yes <input type="checkbox"/> No	Other:	

## 2. Assessment of the 5KI



## 2. Why to assess implementation of 5KI?

To provide a better understanding on the implementation of 5 KI, with common tool, facilitating the implementation in the MS, supporting NFPs

To control the quality and comparability of the data collected

To contribute to the EU Action Plan evaluation, EMCDDA WP, and other policy documents



# Assessment of the 5KI

In 2008-2009 developement of new procedure with NFPs

Objective : to use an harmonised approach for the 5 KI based on quality assurance concepts (Eurostat)

Results : new method with two dimensions for the assessment

- Process of implementation of the KI
- Data quality

Cycle : every 3-4 years

Duration project: 6 months between first meeting and final results

# Assessment of the 5KI

For each dimension are defined :

Categories and operational definitions for each category

Rating (=high/medium/low/not existing-unknown)

Minimum Requirements (= medium implementation)

Desirable implementation (=high implementation)

# Assessment of the 5KI

National Activities

Keeping deadlines

Assess data quality

Resources (funding, staff)

Legislation/legal basis

Progress on-going

# Assessment of the 5KI

<b>National activities</b>	Working group in place
	Organisation of national meetings by indicator
<b>Respect of deadlines</b>	Respect of deadlines as requested by the EMCDDA: a) On time/b) Within one month from deadlines/c) After one month from deadlines
<b>Resources (staff, fund.)</b>	Staff directly dedicated to the indicator implementation at national level (full time equivalent)
	Financial resources directly dedicated to the indicator implementation at national level
<b>Assessment data quality</b>	Existence of structured activities or system for the control of data quality
<b>Legislation/ Legal basis</b>	Existence of a legal basis for data collection at national level (especially referred to indicators for which a routine national data collection system is required)
	Existence of a National Plan to implement the Key Indicators
<b>Progress on-going</b>	Major progress obtained in the last 5 years
	Major obstacles to the further the Key Indicator implementation
	Recent efforts made to further implement the indicator

# Assessment of the 5KI

Data availability at national level

Harmonisation with guidelines

Timeliness

Coverage

Consistency

Common to all KI for the process

Specific for each indicator for the data quality

# Assessment of the 5KI

<b>Data Availability</b>	
<b>GPS</b>	Existence of a national GPS on drugs among the adult population
	Adequate sample size
	Existence of repeated national GPS among adult population
	Regularity of carrying out repeated national GPS among adults

<b>Timeliness</b>	
<b>DRD</b>	Availability of new figures/information through GMR
	Availability of new figures/information through SR
	Availability of new figures/information through mortality cohort studies



# Assessment of the 5KI

## Harmonisation with EMCDDA Guidelines

TDI	<p>All variables included in the TDI protocol covered by the data collection, according to the following priority variables:</p> <p>(A) First: centre type, year, all/first treatments, age, gender, primary drug, route of administration</p> <p>(B) Second priority variables: frequency of use, age at first use, ever injected any drug</p> <p>(C) Third priority variables: source of referrals, education, living and labour status, secondary drugs</p>
	<p>Percentage of clients with not known/missing primary drug</p> <ul style="list-style-type: none"><li>- &gt;40% not known/missing cases out of the total number of clients</li><li>- 11-40% not known/missing cases out of the total number of clients</li><li>- 0-10% not known/missing cases out of the total number of clients</li></ul>
	<p>Double counting control:</p> <ul style="list-style-type: none"><li>- at national level</li><li>- at treatment centre level</li><li>- no double counting control</li></ul>

# Assessment of the 5KI

## Coverage

**PDU**

Latest estimate: national and local and/or regional coverage estimate exist

## Consistency

**DRID**

Methods of monitoring HIV/HCV prevalence in IDUs are consistent over time

# Assessment of the 5KI

Low/Medium/High

YES/NO/Not existing/available

Question marks if more  
information is needed

# Assessment of the 5KI

Minimum Requirements =  
Medium implementation

Desirable implementation = High  
implementation

Comments (additional column for  
explanations)

# Example

## Process GPS

CATEGORIES	OPERATIONAL DEFINITIONS	RATING (YES/NO or HIGH/MEDIUM/LOW/NOT EXISTING-UNKNOWN- NOT APPLICABLE)
<b>National activities</b>	Working group in place;	YES
	Organisation of national meetings by indicator	YES
<b>Respect of deadlines</b>	Respect of deadlines as requested by the EMCDDA: a) On time b) Within one month from deadlines c) After one month from deadlines	HIGH
<b>Resources (staff, funding)</b>	Staff directly dedicated to the indicator implementation at national level (full time equivalent)	NO
	Financial resources directly dedicated to the indicator implementation at national level	YES
<b>Assessment of data quality</b>	Existence of structured activities or system for the control of data quality	YES
<b>Legislation/Legal basis</b>	Existence of a legal basis for data collection at national level (especially referred to indicators for which a routine national data collection system is required)	YES
	Existence of a National Plan to implement the Key Indicators	YES
<b>Progress on-going</b>	Major progress obtained in the last 5 years	First GPS was done in 2011 with three data collection methods: Web-based, CATI and face to face. The sample size was 7,000 in 2011.
	Major obstacles to the further the Key Indicator implementation	Lack of financial resources.
	Recent efforts made to further implement the indicator	Analyses of data and quality control are planned for 2012-2013.

# Example

## Problem Drug Use (ST.7-8)

CATEGORIES	OPERATIONAL DEFINITIONS	RATING	MINIMUM REQUIREMENTS	DESIRABLE IMPLEMENTATION	COMMENTS
<b>Data availability</b>	Country making efforts to conduct any PDU study in the past 3 years	YES	Negotiations, or data collection	Study conducted (past 3 years)	
	National PDU estimation in the past 3 years conducted (including POU estimate only)	NO	At least 1 national PDU estimate in the past 3 years (by year of data)	At least 1 national PDU estimate in the past 2 years (by year of data)	
	National IDU estimation in the past 3 years conducted	NO	At least 1 national IDU estimate in the past 3 years (by year of data)	At least 1 national IDU estimate in the past 2 years (by year of data)	
	Any PDU estimation in the past 3 years provided to EMCDDA	NO	At least 1 PDU estimate in the past 3 years (by year of reporting)	At least 1 PDU estimate in the past 2 years (by year of reporting)	
	Latest national PDU estimate communicated to the EMCDDA on time (the difference between year of data and year of reporting)	LOW	The time lag between estimation and reporting should not exceed 2 years	The time lag between estimation and reporting should ideally be 1 year (if possible, then less)	Study estimating prevalence in 2004 was communicated to the EMCDDA in 2008.

# Example

<b>Harm onisa tion with EMC DDA guide lines</b>	Latest estimate: Country definition compatible with the EMCDDA definition (or subset of it)	HIG H	Clear country definition so that it's compatibility with EMCDDA definition can be assessed. Country definition would be at least a subset of EMCDDA definition or similar to it	Country adopted EMCDDA definition (with relation to drugs found in the country) or separate figure compatible with EMCDDA definition is provided	
	Latest estimate: Clear description of data sources	YES	Information on type of data source, sector, etc. provided		
	Latest estimate: Clear case definition	YES	Information on drugs, time, proxy of long term, regular use should be clear		
	Latest estimate: All relevant drug groups out of EMCDDA definition are represented in the estimate	YES		Opioids and cocaine and/or amphetamines are included, depending on the country epidemiological situation	
	Complete time series (comparable method used) exist	NO		At least 3 estimates in time obtained by the same or very similar method are existing	
	Latest estimate: Estimates by drug group existing	NO		Opioid and relevant stimulants estimate existing	
	Latest estimate: Additional breakdowns (or sub-estimates) existing	YES		Estimates for age groups and gender provided	Estimates by age and gender were reported.
	PDU incidence estimation	NO		PDU incidence estimation in place	
	Latest estimate: Confidence interval provided	YES	Some type of CI provided	95% CI provided	

# Example

<b>Timeliness</b>	Is the latest national PDU estimate up-to-date?	LOW	The latest PDU estimate comes from past 3 years (by year of data)	The latest PDU estimate comes from past 2 years (by year of data)	
<b>Coverage</b>	Latest estimate: National and local and/or regional coverage estimate exists	MEDIUM	At least national coverage estimate should be available	In addition to national estimate, some local/regional estimates to illustrate specific issues (low or high prevalence, different drugs) exist, especially for bigger countries	



# Outputs of the assessment

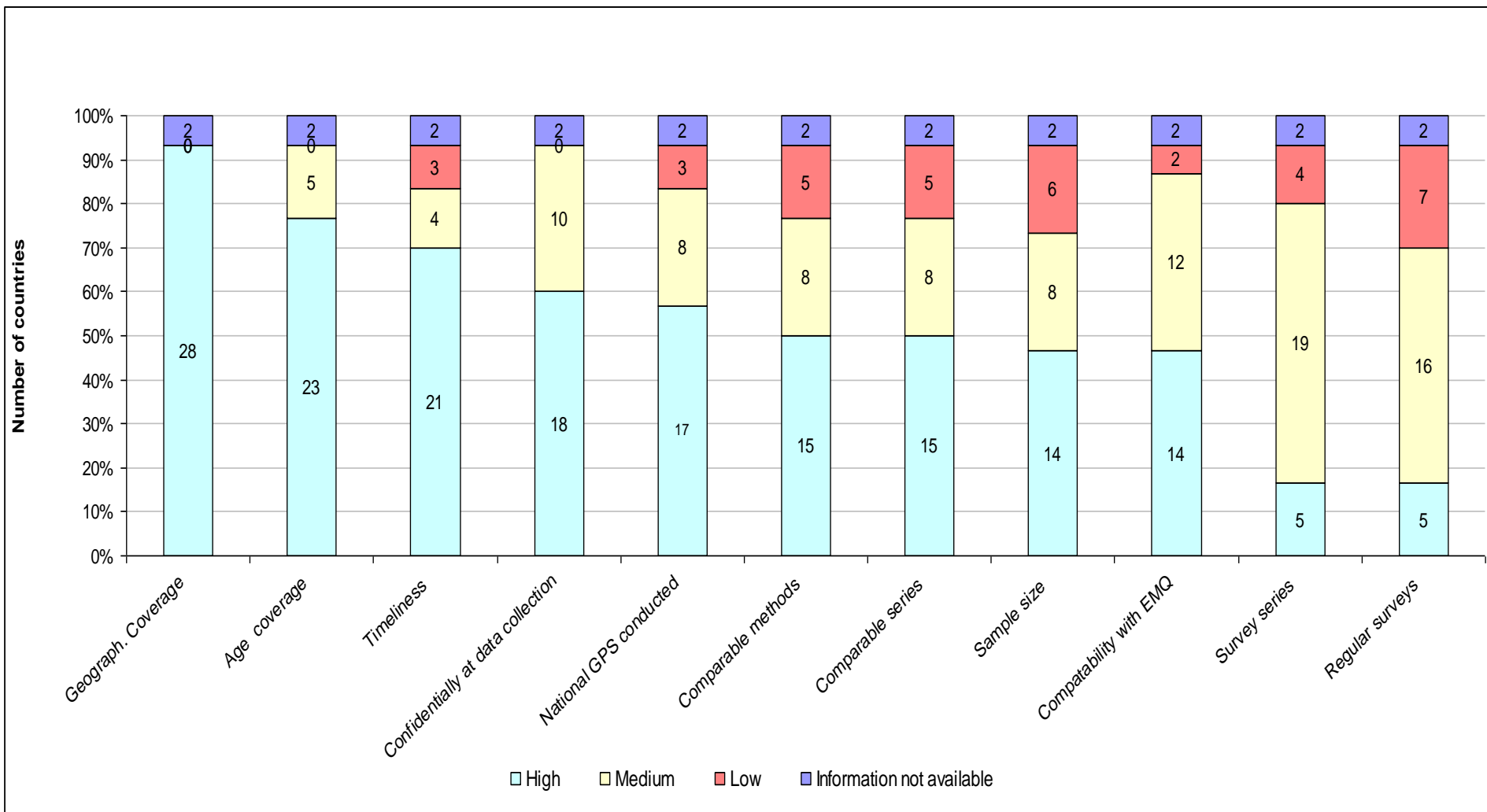
National data files- full details in xls sheets

Replies to NFPs comments if applicable

Summary per country : strong & weak points;  
work in progress, recommendations

Overall summary per indicator, all countries  
included

# Outputs of the assessment



# Results 2009-2012

2009 assessment showed a good implementation of the 5KI with some improvement needed for few of the methodological aspects

2012 generally progress has been noted compared to 2009

Quality of data and trends is increasing as well the comparability

Considerable effort at national level to implement the 5KI is made!



Ensuring quality of data is one important task of a Drug Observatory/NFP

Building internal quality management procedure means also:

- Setting-up minimum standards

- Development of protocols

- Training, capacity development

Hvala lepo!

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